

SALES RESTRICTIONS

July 2024







U.S. SALES RESTRICTIONS ON FLAVORED TOBACCO PRODUCTS



This document provides select examples of U.S. states, cities, and counties¹ that restrict the sale of flavored tobacco products. For local jurisdictions, it focuses on those with a population over 75,000. The Public Health Law Center includes the following best practices in its model tobacco flavor restrictions policies: (1) covering the entire jurisdiction, (2) prohibiting menthol, (3) restricting flavors in all tobacco products, and (4) not including exemptions for certain retailers.

The first chart organizes jurisdictions based on how they address these four best practices.

The second chart organizes the jurisdictions by state, capturing variations among flavor restrictions in each of these four areas. The chart also provides links to each jurisdiction's laws and summarizes relevant legal challenges.

A state or local government considering whether to adapt any language from the following policies should take care to ensure that the language is appropriate, practical, and legal for its jurisdiction. Please note that the Public Health Law Center does not endorse or recommend any of the following policies. We have included these examples to illustrate how various jurisdictions regulate the sale of flavored tobacco products and related electronic nicotine delivery devices.

This chart is not comprehensive. Feel free to contact the Public Health Law Center for more information about flavored tobacco restrictions where you live.





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Flavored Tobacco Restrictions by Type

This list organizes states, cities, and counties by restriction type. Please note that this list is not intended to be comprehensive and that other types of flavored tobacco policies exist outside of those mentioned here.

State Policies

State	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Effective date
Maine ¹	•	8	8		2009
Maryland ²	•	8	8	Ø	February 2020
Rhode Island ²	•	②	8		March 2020
New Jersey ²	•	②	8	Ø	April 2020
New York ²		②	8	Ø	May 2020
Massachusetts ³	•	②	•	8	June 2020
Utah ²		8	8		July 2024
California 3,5	Ø	②	8	8	January 2023

¹ Only covers non-premium flavored cigars

² Only covers flavored e-cigarettes

³ Retailer exemptions for licensed smoking bars

⁴ Retailer exemption for specialty tobacco stores

⁵ Product exemptions for hookah, premium cigars, pipe tobacco.



Also, in 2019, the following states took temporary action to ban flavored e-cigarettes in response to the EVALI (e-cigarette or vaping product use-associated lung injury) crisis:

Massachusetts

Montana

- Oregon
- Utah

Michigan

New York

• Rhode Island

Washington

Local Policies

Comprehensive

(jurisdiction-wide ban, menthol flavor prohibited, all tobacco products included, no retailer exemption)

Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Alameda, CA		•	•	•
Alhambra, CA	②	•	⊘	Ø
Baldwin Park, CA	•	•	•	•
Berkeley, CA	•	•	•	•
Bloomington, MN	•	•	•	•
Carson, CA	•	Ø	•	•
Contra Costa County, CA	•	Ø	•	Ø
El Monte, CA	•	Ø	Ø	Ø
Fremont, CA	•	Ø	Ø	•
Hayward, CA	•	Ø	Ø	②

(continued)



Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Livermore, CA	©	Ø	•	Ø
Los Angeles County, CA	©	Ø	•	Ø
Marin County, CA	©	Ø	•	Ø
Oxnard, CA	•	Ø	•	Ø
Pasadena, CA	•		•	•
Richmond, CA	•	Ø	•	•
Sacramento, CA	©		•	•
Sacramento County, CA	•	Ø	•	•
San Francisco, CA	©	Ø	•	
San Mateo, CA	©	Ø	©	•
San Mateo County, CA	•	•	•	•
Santa Barbara County, CA	©	Ø	•	Ø
Santa Cruz County, CA	©	•	•	•
Santa Maria, CA	•	Ø	•	•
Sonoma, CA	©	Ø	•	•
Sunnyvale, CA	•	•	•	•
Yolo County, CA ¹	②	•	•	•
1 See also Woodland, CA, and Davis	s, CA, adopting Yolo County restrictions	by reference.		



E-Cigarettes Only

(jurisdiction-wide ban, menthol flavor prohibited, e-cigarettes only, no retailer exemption)

Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Boulder, CO	•		8	•
Jersey City, NJ	•	Ø	8	•
Missoula, MT	•	Ø	8	•
Palmdale, CA		Ø	8	•
Ventura County, CA	•	Ø	8	•
Yonkers, NY	•	Ø	8	•

Covers Multiple Tobacco Products, with Exceptions

Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Burbank, CA¹		•	&	8
Glendale, CA¹	Ø	•	8	•
Long Beach, CA ²	•	•	8	•
Mendocino County, CA ³	•	•	8	•
Napa, CA ⁴	•	•	8	8
New York City, NY ³	•	•	8	8

(continued)



Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Philadelphia, PA⁵	②		8	②
Providence, RI ³	Ø	8	8	8
San Diego County, CA ⁴	•	•	8	•
San Leandro, CA ³	•	•	8	•
San Jose, CA ⁴	•	•	8	8
Ventura, CA¹	Ø	⊘	8	Ø

¹ Hookah excluded 2 Only covers e-cigarettes, menthol cigarettes, and cigarillos 3 Conventional cigarettes excluded

Retailer Exemptions, Menthol Flavor Prohibited

(jurisdiction-wide ban, menthol flavor prohibited, certain retailers exempt)

Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Alameda County, CA	②		•	8
Boston, MA	•	•	②	8
Buena Park, CA	•		•	8
Compton, CA	•	•	②	8
Duluth, MN	②		•	8
Hennepin County, MN	•	Ø	•	8

(continued)

⁴ Hookah, premium cigars, pipe tobacco excluded 5 Only covers e-cigarettes, cigars, and roll-your-own tobacco



Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Minneapolis, MN	•	•	•	8
Oakland, CA	•	•	•	8
Pleasanton, CA	•	•	•	8
Redwood City, CA	•	•	•	8
Saint Paul, MN	②	•	②	8
Santa Clara County, CA	•	•	•	8
Somerville, MA	•	•	•	8
Toledo, OH¹	•	•	8	8

¹ Only applies to electronic smoking devices/vapor products, flavored electronic smoking devices/vapor products may be sold in some retailers

Buffer Zone Restrictions

(flavor sales prohibited around buffer zone, menthol flavor prohibited)

Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Chicago, IL¹	8			8
Hempstead, NY ²	8	Ø	8	8
Montgomery County, MD ²	8		8	8

¹ Flavored e-cigarette sales banned everywhere, other flavored tobacco product sales only banned in buffer zone

² Flavored e-cigarette sales banned in buffer zone



Menthol Flavor Allowed, with Retailer Exemption

(jurisdiction-wide ban, menthol flavor allowed, exemption for retailers)

Jurisdiction	Jurisdiction-wide ban?	Menthol prohibited?	All tobacco products?	Covers all retailers?
Brockton, MA	•	8	•	8
Cambridge, MA	②	8	Ø	8
Lawrence, MA	•	8	•	8
Lowell, MA	•	8	Ø	8
Lynn, MA	•	8	•	8
Nassau County, NY	②	8	8	Ø
Newton, MA	•	8	•	8
Worcester, MA	•	8	Ø	8



Jurisdiction / California

Flavor prohibited?

Yes.

"A tobacco retailer, or any of the tobacco retailer's agents or employees, shall not sell, offer for sale, or possess with the intent to sell or offer for sale, a flavored tobacco product or a tobacco product flavor enhancer."

CAL. HEALTH & SAFETY CODE § 104559.5(b)(1) (2020).

Menthol prohibited?

Yes.

"'Characterizing flavor' means a distinguishable taste or aroma, or both, other than the taste or aroma of tobacco, imparted by a tobacco product or any byproduct produced by the tobacco product. Characterizing flavors include . . . menthol, mint, wintergreen . . . "

CAL. HEALTH & SAFETY CODE § 104559.5(a)(1) (2020).

All tobacco products?

No.

"Subdivision (b) does not apply to sales of premium cigars sold in cigar lounges where products are purchased and consumed only on the premises . . . [or] to loose leaf tobacco or premium cigars."

CAL. HEALTH & SAFETY CODE § 104559.5(d), (e) (2020).

Covers all retailers?

No.

"Subdivision (b) does not apply to the sale of flavored shisha tobacco products by a hookah tobacco retailer if all of the following conditions are met: (1) The hookah tobacco retailer has a valid license to sell tobacco products issued pursuant to Chapter 2 (commencing with Section 22971.7) of Division 8.6 of the Business and Professions Code. (2) The hookah tobacco retailer does not permit any person under 21 years of age to be present or enter the premises at any time. (3) The hookah tobacco retailer shall operate in accordance with all relevant state and local laws relating to the sale of tobacco products. (4) If consumption of tobacco products is allowed on the premises of the hookah tobacco retailer, the hookah tobacco retailer shall operate in accordance with all state and local laws relating to the

Case law

Yes.

Yes. On November 8. 2022, voters approved of S.B. 793, and the tobacco industry filed suit on November 10. arguing that the flavor restriction was preempted by the Tobacco Control Act. The Southern District of California dismissed the complaint with prejudice, the Ninth Circuit affirmed, and the U.S. Supreme Court denied cert on January 8, 2024. *R.J.* Reynolds v. Bonta, No. 22-CV-1755 (S.D. Cal. 2022).



Jurisdiction / Califo	ornia / continued			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
			consumption of tobacco products on the premises of a tobacco retailer, including, but not limited to, Section 6404.5 of the Labor Code."	
			CAL. HEALTH & SAFETY CODE § 104559.5(c) (2020).	



Jurisdiction / California / Alameda

Jurisdiction / California	a / Marrieda			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
It shall be a violation of this article for any tobacco retailer or any of the tobacco retailer's agents or employees to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product." ALAMEDA, CAL., CODE § 5-60.110 (a) (2018).	"Characterizing flavor means a taste or aroma, other than the taste or aroma of tobacco, imparted prior to or during consumption of a tobacco product or any byproduct produced by the tobacco product including, but not limited to, tastes or aroma relating to menthol, mint, wintergreen " ALAMEDA, CAL., CODE § 6-60.10 (2018).	"Tobacco product means: (1) Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means (2) Any electronic smoking device that delivers nicotine or other substances (3) any component, part, or accessory of a tobacco product " ALAMEDA, CAL., CODE § 6-60.10 (2018).		

Case law

No.



Jurisdiction / California / Alameda County

Flavor prohibited?

Yes.

"No tobacco retailer or any of the tobacco retailer's agents or employees may sell or possess with intent to sell any flavored tobacco product."

ALAMEDA COUNTY, CAL., CODE § 3.58.040 (A) (2020).

Menthol prohibited?

Yes.

"Characterizing flavor' means a taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a tobacco product or any byproduct produced by the tobacco product, including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen . . . "

ALAMEDA COUNTY, CAL., CODE § 3.58.020 (2020).

All tobacco products?

Yes.

"Tobacco product' means: (1) Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means . . . (2) Any electronic smoking device that delivers nicotine or other substances . . . (3) . . . any component, part, or accessory intended or reasonably expected to be used with a tobacco product . . . "

ALAMEDA COUNTY, CAL., CODE §

3.58.020 (2020).

Covers all retailers?

No.

"The requirements and prohibitions of this chapter shall not apply to cannabis retail or delivery operators holding a permit under Chapter 6.108 or combined cannabis operators holding a permit under Chapter 6.109."

ALAMEDA COUNTY, CAL., CODE § 3.58.210 (2020).

Case law

No.



Jurisdiction / California / Alhambra

Flavor prohibited?

Yes.

"It shall be a violation of this chapter for any tobacco retailer or any of the tobacco retailer's agents or employees to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product."

AMC § 5.90.030(A) (2022).

Menthol prohibited?

Yes.

"Characterizing Flavor.
A taste or aroma, other than the taste or aroma of tobacco . . . including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen . . . "

AMC § 5.90.010 (2022).

All tobacco products?

Yes.

"Tobacco Product. (1) Any product containing, made, or derived from tobacco or nicotine . . . ; and (2) Any electronic device that delivers nicotine or other substances to the person inhaling from the device . . . (3) Notwithstanding any provision of divisions (1) and (2) to the contrary, tobacco product includes any component, part, or accessory intended or reasonably expected to be used with a tobacco product, whether or not sold separately."

AMC § 5.90.010 (2022).

Covers all retailers?

Yes.

"It shall be a violation of this chapter for any tobacco retailer or any of the tobacco retailer's agents or employees to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product."

AMC § 5.90.030(A) (2022).



Jurisdiction / California / Antioch

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"No tobacco retailer or business shall sell, offer for sale, possess with the intent to sell, offer in exchange for any form of consideration, or provide at no cost any tobacco or tobacco product with a characterizing flavor." ANTIOCH, CAL., CODE § 6-8.14(A) (2022).	A "characterizing flavor" means "[a] taste or aroma other than the taste or aroma of tobacco, imparted either prior to or during consumption of tobacco product or any byproduct produced by the tobacco product, including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen" ANTIOCH, CAL., CODE § 6-8.02 (2022).	Prohibition covers "any tobacco or tobacco product" ANTIOCH, CAL., CODE § 6-8.14(A) (2022).		



Jurisdiction / California / Baldwin Park

Flavor prohibited? All tobacco products? Covers all retailers? Case law Menthol prohibited? Yes. Yes. Yes. Yes. No. "No tobacco or cannabis "Characterizing flavor' means "Tobacco or Cannabis "No tobacco or cannabis retailer retailer shall sell or offer shall sell or offer for sale or a taste or aroma, other than product' means: 1. any for sale or possess with the taste or aroma of cannabis product containing, made, possess with the intent to sell the intent to sell or offer or tobacco . . . including, or derived from cannabis, or offer for retail sale in the City for retail sale in the City but not limited to, tastes or tobacco or nicotine . . . ; of Baldwin Park, any flavored of Baldwin Park, any 2. any electronic smoking aromas relating to menthol, cannabis or flavored tobacco flavored cannabis or mint, wintergreen . . . " device that delivers product or any component, flavored tobacco product cannabis or nicotine or part, or accessory . . . including BCC § 125.020 (2021). or any component, part, other substances . . . ; or electronic smoking devices." or accessory . . . including 3. any component, part, BCC § 125.020(H) (2021). electronic smoking devices." or accessory . . . "

BCC § 125.020 (2021).

BCC § 125.020(H) (2021).



Jurisdiction / California / Berkeley

Flavor prohibited? Menthol prohibited? All tobacco products? Covers all retailers? Case law Yes. Yes. Yes. Yes. No. "It shall be a violation of a "Characterizing flavor' means "Tobacco product" means: tobacco retailer's license 1: Any substance containing, a distinguishable taste or for a licensee or his or her aroma, other than the taste made of, or derived agent or employee to sell or or aroma of tobacco, that from tobacco or nicotine offer for sale, or to possess is imparted either prior to including but not limited to or during consumption of cigarettes, cigars, cigarillos, with intent to sell or offer a tobacco product, or any pipe tobacco, snuff, chewing for sale, any flavored tobacco product." byproduct produced by the tobacco, dipping tobacco, tobacco product, including bidis, and shisha; 2: Any BERKELEY, CAL., CODE § but not limited to tastes or e-liquid; 3: Any electronic 9.80.031(A) (2019). aromas of menthol, mint, nicotine delivery system; wintergreen . . . " and 4: Any tobacco paraphernalia." BERKELEY, CAL., CODE § 9.80.020(C) (2019). BERKELEY, CAL., CODE § 9.80.020(S) (2019).



Jurisdiction / California / Buena Park

Flavor prohibited?

Yes.

"The sale of flavored tobacco products to customers is prohibited in the city, and no person or licensee shall sell or offer for sale any flavored tobacco product to customers in the city as of twelve a.m. on March 31, 2022."

BPMC § 5.60.100(A) (2021).

Menthol prohibited?

Yes.

"Characterizing flavor.'
A taste or aroma, other
than the taste or aroma of
tobacco . . . including, but not
limited to, tastes or aromas
relating to menthol, mint,
wintergreen . . . "

BPMC § 5.60.010 (2021).

All tobacco products?

Yes.

"Tobacco product' means:

1. Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption . . .; and 2. Any electronic smoking device that delivers nicotine or other substances to the person inhaling from the device including . . . 3. Any component, part, or accessory of a tobacco product, whether or not sold separately . . . "

BPMC § 5.60.010 (2021).

Covers all retailers?

No.

No.

Case law

"The sale of flavored shisha tobacco products by a hookah tobacco retailer if all of the following conditions are met: a. The hookah tobacco retailer shall have been lawfully operating within the City of Buena Park as of July 27. 2021. b. The hookah tobacco retailer has a valid license to sell tobacco products issued pursuant to Chapter 2 (commencing with Section 22971. 7) of Division 8. 6 of the Business and Professions Code, c. The hookah tobacco retailer does not permit any person under 21 years of age to be present or enter the area designated for hookah used . . . "

BPMC § 5.60.100(D) (2021).



Jurisdiction / California / Burbank

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes. "It shall be a violation of this Article for any Tobacco Retailer any agents or employees to sell, offer for sale, or to possess with intent to sell any flavored tobacco product." BURBANK MUN. CODE § 3-4-2508 (A).	Yes. A "flavored tobacco product" contains a "characterizing flavor." BURBANK MUN. CODE § 3-4-2502 (E). "Characterizing flavor" includes "taste or aroma, other than the taste or aroma of tobacco including, but not limited to, tastes or aroma relating to menthol, mint, wintergreen," etc. BURBANK MUN. CODE § 3-4-2502(B).	No. "[E]xcept for hookah tobacco in a form that may only be used in a non-electric hookah pipe or water pipe." BURBANK MUN. CODE § 3-4-2508 (A).	No. "[E]xcept in a tobacco bar, whose sales of flavored tobacco products are limited to onsite use only by customers at least 21 years of age " BURBANK MUN. CODE § 3-4-2508 (A).	No.



Jurisdiction / California / Carson

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"[I]t is unlawful in the City for any tobacco and electronic cigarette retailer to sell, offer to sell, exchange, or offer to exchange, for any form of consideration, any flavored tobacco product." CARSON, CAL., ORDINANCE NO. 19-1940, § 63150.5.13 (2020).	"Characterizing flavor' means a taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a tobacco product or any byproduct produced by the tobacco product, including but not limited to tastes or aromas relating to menthol, mint, wintergreen " CARSON, CAL., ORDINANCE NO. 19-1940, § 63150.5.1 (2020).	"Tobacco product' means any substance containing, made, or derived from tobacco leaf or nicotine, including but not limited to any tobacco cigarette, cigar, pipe tobacco, snuff, hookah shisha, smokeless tobacco or any other form of tobacco which may be utilized for smoking, chewing, inhaling or other manner of ingestion." CARSON, CAL., ORDINANCE NO. 19-1940, § 63150.5.1 (2020).		



Jurisdiction / California	a / Chula Vista			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	No.
"[I]t shall be unlawful for any Person to sell or offer for sale, or to possess with intent to sell or offer for sale, any Flavored Tobacco Product in the City of Chula Vista." CHULA VISTA, CAL., MUN. CODE § 5.56.095(A) (2001).	"Flavored Tobacco Product' means a Tobacco Product that contains or emits a taste or smell, other than the taste or smell of tobacco, including mint, menthol, wintergreen" CHULA VISTA, CAL., MUN. CODE § 5.56.010(I) (2001).	"This section does not apply to the sale of Shisha, Premium Cigars, or Loose-Leaf Tobacco." CHULA VISTA, CAL., MUN. CODE § 5.56.095(B) (2001).		
Jurisdiction / California	A / Compton			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	No.	No.
All flavored tobacco products, including menthol- flavored cigarettes, are prohibited from sale.	All flavored tobacco products, including menthol-flavored cigarettes, are prohibited from sale.	All flavored tobacco products, including menthol-flavored cigarettes, are prohibited from sale.	The sale of menthol-flavored cigarettes may continue in some retailers.	
CMC § 7-23A.8(d)(e) (2020).	CMC § 7-23A.8(d)(e) (2020).	CMC § 7-23A.8(d)(e) (2020).	CMC § 7-23A.8(g) (2020).	



Jurisdiction / California / Contra Costa County

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. "A 'characterizing flavor' Yes. No. Yes. includes, but is not limited "No tobacco retailer "Tobacco product' means to, a taste or aroma relating ...(1) [a]ny product may sell, offer for sale, to . . . menthol, mint, or exchange or offer to containing, made from, or wintergreen . . . " exchange for any form derived from tobacco or of consideration, to a CONTRA COSTA COUNTY, CAL., nicotine that is intended for consumer any flavored human consumption, whether CODE § 445-2.006(a) (2020). tobacco product or smoked, heated, chewed, "Menthol cigarettes' means menthol cigarette." absorbed, dissolved, inhaled, cigarettes as defined by snorted, sniffed, or ingested CONTRA COSTA COUNTY, federal law, that have a by any other means . . . (2) [a] CAL., CODE § 445-6.006 characterizing flavor of ny electronic smoking menthol, mint, or wintergreen, (2020).device . . . " including cigarettes advertised, labeled, or described by the CONTRA COSTA COUNTY, CAL., CODE § 445-2.006(u) (2020) manufacturer as possessing a menthol characterizing flavor." (emphasis added). CONTRA COSTA COUNTY, CAL., CODE § 445-2.006(k) (2020).

Case law

No.



Jurisdiction / California / El Monte

Flavor prohibited?

Yes.

"No tobacco retailer shall sell or offer for sale, or possess with the intent to sell or offer for sale, any flavored tobacco product or any component, part, or accessory intended to impart or imparting a characterizing flavor in any form, to any tobacco product or nicotine delivery device, including electronic smoking devices."

EMMC § 8.10.020(J) (2020).

Menthol prohibited?

Yes.

"Characterizing flavor' means a taste or aroma . . . including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen . . . "

EMMC § 8.10.010 (2020).

All tobacco products?

Yes.

"Tobacco product' means
1. A product containing,
made, or derived from
tobacco or nicotine . . . 2. An
electronic device that delivers
nicotine . . . 3. Any component,
part, or accessory intended
or reasonably expected to be
used with a tobacco product,
whether or not sold separately
or any of these contains
tobacco or nicotine . . . "

EMMC § 8.10.010 (2020).

Covers all retailers?

Yes.

"No tobacco retailer shall sell or offer for sale, or possess with the intent to sell or offer for sale, any flavored tobacco product or any component, part, or accessory intended to impart or imparting a characterizing flavor in any form, to any tobacco product or nicotine delivery device, including electronic smoking devices."

EMMC § 8.10.020(J) (2020).



Jurisdiction / California / Fremont

Flavor prohibited? All tobacco products? Covers all retailers? Case law Menthol prohibited? Yes. Yes. Yes. Yes. No. "No tobacco retailer, nor "Characterizing flavor' means "Tobacco product means: (1) Any product containing, any of the retailer's agents a taste or aroma, other or employees, shall sell or than the taste or aroma of made, or derived from tobacco offer for sale, or possess tobacco, imparted either prior or nicotine that is intended for with intent to sell or offer to or during consumption human consumption, whether of a tobacco product or any for sale, any flavored smoked, heated, chewed, tobacco product." byproduct produced by the absorbed, dissolved, inhaled, tobacco product, including, snorted, sniffed, or ingested FREMONT, CAL., CODE § by any other means . . . (2) Any but not limited to, tastes or 8.75.120(a) (2020). aromas relating to menthol, electronic smoking device that delivers nicotine or other mint, wintergreen . . . " substances . . . (3) . . . any FREMONT, CAL., CODE § component, part, or accessory 8.75.010(b) (2020). of a tobacco product . . . " FREMONT, CAL., CODE §

8.75.010(q) (2019).

Case law

No.



Jurisdiction / California / Glendale

Flavor prohibited?

Yes.

"It shall be a violation of this chapter for any tobacco retailer or any of the tobacco retailer's agents or employees, to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product or any component, part, or accessory intended to impart, or imparting a characterizing flavor in any form, to any tobacco product or electronic smoking device."

GMC § 5.44.110(A) (2021).

Menthol prohibited?

Yes.

"Characterizing flavor' means a taste, or aroma . . . including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen . . . "

GMC § 5.44.020 (2021).

All tobacco products?

No.

"This paragraph shall not apply to hookah tobacco in a form that may only be used in a non-electronic hookah pipe or water pipe. This paragraph shall not apply to premium cigars."

GMC § 5.44.110(A) (2021).

Covers all retailers?

Yes.

"It shall be a violation of this chapter for any tobacco retailer or any of the tobacco retailer's agents or employees, to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product or any component, part, or accessory intended to impart, or imparting a characterizing flavor in any form, to any tobacco product or electronic smoking device."

GMC § 5.44.110(A) (2021).



Jurisdiction / California / Hayward

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. Yes. Yes. Yes. No. "It shall be a violation "Characterizing Flavor" "Tobacco Product' means any product containing, made of these regulations means a taste or aroma. for any Tobacco other than the taste or derived from tobacco or Retailer . . . to sell or offer or aroma of tobacco, nicotine that is intended for for sale . . . 1) Flavored imparted by a tobacco human consumption, whether tobacco products, parts, product . . . Including but smoked, heated, chewed, components, or flavored absorbed, dissolved, inhaled, not limited to . . . menthol, tobacco paraphernalia . . . " snorted, sniffed or ingested mint, wintergreen . . . " by any other means. Tobacco HAYWARD, CAL., ORD. NO. HAYWARD, CAL., ORD. NO. 20-Product' includes but is not 13, § 10-1.2782(f) (Adopted 20-13, § 10-1.2783(c) limited to cigarettes, cigars, (Adopted July 7, 2020). July 7, 2020). little cigars, chewing tobacco, pipe tobacco, snuff, snus, electronic smoking devices . . . " HAYWARD, CAL., ORD. NO. 20-13, § 10-1.2782(aa) (Adopted July 7, 2020).



Jurisdiction / California / Hesperia

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
es.	Yes.	No.	No.	No.
Fale of Flavored Tobacco Products Prohibited. It shall be unlawful for any tobacco retailer to sell any flavored obacco product, including flavored e-cigarettes and menthol cigarettes, as well as tobacco product flavorenhancers. HESPERIA, CAL., CODE § 5.80.020(D) (2021).	Sale of Flavored Tobacco Products Prohibited. It shall be unlawful for any tobacco retailer to sell any flavored tobacco product, including flavored e-cigarettes and menthol cigarettes, as well as tobacco product flavor enhancers. HESPERIA, CAL., CODE § 5.80.020(D) (2021).	Prohibition "does not apply to flavored premium cigars with a wholesale price of twelve dollars (\$12.00) or more and flavored loose-leaf pipe tobacco. Flavored shisha/hookah tobacco may only be sold in licensed stores that only allow people twenty-one (21) or older on the premises at any time."	"Flavored shisha/hookah tobacco may only be sold in licensed stores that only allow people twenty-one (21) or older on the premises at any time." HESPERIA, CAL., CODE § 5.80.020(D) (2021).	

Case law

No.



Jurisdiction / California / Irvine

Flavor prohibited?

Yes.

The ordinance title refers to prohibiting the sale of flavored tobacco products, but the text of the provision only mentions use, not sale. "Sec. 4-10-603. Sale, offer for sale, and use of flavored tobacco products prohibited. A. The use of any flavored tobacco product by persons under 21 is prohibited and no person shall use or attempt to use any flavored tobacco product."

IRVINE, CAL., CODE § 4-10-603(A) (2020).

Menthol prohibited?

Yes.

The ordinance title refers to prohibiting the sale of flavored tobacco products, but the text of the provision only mentions use, not sale. "There shall be a rebuttable presumption that a tobacco product is a flavored tobacco product if a manufacturer or any of the manufacturer's agents or employees, in the course of their agency or employment, has made a statement or claim directed to consumers or to the public that the tobacco product has or produces a characterizing flavor including, but not limited to, text, color, and/or images on the product's labeling or packaging that are used to explicitly or implicitly communicate that the tobacco product has a characterizing flavor."

IRVINE, CAL., CODE § 4-10-603(B)

(2020).

All tobacco products?

No.

"Notwithstanding subparts
A., C. of this Section 4-10-603,
the sale or offer for sale of
hookah products and the use
of flavored tobacco for hookah
uses is not prohibited by this
Section 4-10-603."

IRVINE, CAL., CODE § 4-10-603(C) (2020).

Covers all retailers?

Yes.

The ordinance title refers to prohibiting the sale of flavored tobacco products, but the text of the provision only mentions use, not sale. "Sec. 4-10-603. Sale, offer for sale, and use of flavored tobacco products prohibited. A. The use of any flavored tobacco product by persons under 21 is prohibited and no person shall use or attempt to use any flavored tobacco product."

IRVINE, CAL., CODE § 4-10-603(A) (2020).



Jurisdiction /	/ California	/ Livermore
Julisulction	Calliottila	Liverillore

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"Sale, offer for sale, exchange, or offer to exchange any flavored tobacco product is prohibited." LIVERMORE, CAL., CODE § 5.50.100 (A) (2019).	"Characterizing flavor" includes "menthol, mint, wintergreen." LIVERMORE, CAL., CODE § 5.50.020 (B) (2019).	"Tobacco product' means any product containing, made from, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including, but not limited to cigarettes, cigars, little cigars, chewing tobacco, pipe tobacco, snuff; any electronic smoking device; " LIVERMORE, CAL., CODE § 5.50.020 (L)(2019).		



Jurisdiction / California / Long Beach

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	No.
"A person, including a tobacco retailer or any employee of a tobacco retailer, shall not sell or offer for sale, or distribute any prohibited product." LONG BEACH, CAL., ORDINANCE NO. 19-0033, § 5.94.030 (A). Prohibited products are defined as "flavored cigarillos, flavored electronic smoking devices, flavored electronic smoking device fluid and menthol cigarettes." LONG BEACH, CAL., ORDINANCE NO. 19-0033 § 5.94.020(O).	"Flavor" means "an artificial or naturally-occurring substance that contains the taste or smell, other than the taste of tobacco including, but not limited to menthol, mint, wintergreen " LONG BEACH, CAL., ORDINANCE NO. 19-0033 § 5.94.020 (H).	"Prohibited products' means the following: 1. 'Flavored cigarillos', as defined by this Section; 2. 'Flavored electronic smoking devices', as defined by this Section; 3. 'Flavored electronic smoking device fluid', as defined by this Section; and 4. 'Menthol cigarettes', as defined by this Section." (Note, this does not include flavored cigars, roll-your-own tobacco, chewing tobacco, or hookah.) LONG BEACH, CAL., ORDINANCE NO. 19-0033, § 5.94.020(O).		



Jurisdiction / California / Los Angeles

Flavor prohibited?

Yes.

"It shall be unlawful to Sell or offer for Sale, or possess with the intent to Sell, any Flavored Tobacco Product at a permitted Tobacco Retailing location."

L.A., CAL., MUN. CODE § 46.90.1(a) (1936).

Menthol prohibited?

Yes.

"Flavored Tobacco Product" means "any Tobacco Product that imparts a taste or smell, other than the taste or smell of tobacco... including... menthol, mint, wintergreen..."

L.A., CAL., MUN. CODE § 46.90(d) (1936).

All tobacco products?

No.

"The Sale of Shisha, Shisha Tobacco and Shisha Tobacco Products, which qualify as Flavored Tobacco Products, is permissible at any Hookah Lounge . . . [or] Bar [that] has a valid Tobacco Retailer's Permit"

L.A., CAL., MUN. CODE § 46.90.1(b) (1936).

Covers all retailers?

No.

The exempted products can be sold at any Hookah Lounge or Bar with a valid Tobacco Retailer's Permit and that meet certain requirements.

L.A., CAL., MUN. CODE § 46.90.1(b) (1936).

Case law

The ordinance

Yes.

survived a preemption challenge from manufacturers. The industry appealed to the Ninth Circuit which affirmed on March 18, 2022. The industry appealed to the U.S. Supreme Court, which denied cert on February 27, 2023. R.J. Reynolds v. Los Angeles, No. 2:20-CV-04880 (C.D. Cal Aug. 7, 2020). The ordinance also survived vagueness and due process challenges. CA Smoke and Vape Assn. v. Los Angeles, No. 2:20-CV-04065 (C.D. Cal. Aug. 7, 2020).



Jurisdiction / California / Los Angeles County

Flavor prohibited?

Yes.

"After 180 days of the effective date of the Ordinance codified in this Chapter, it shall be a violation of this Chapter for a tobacco retailer/ licensee or its agent(s) or employee(s) to sell or offer for sale, or to possess with the intent to sell or offer for sale, any flavored tobacco product or any component, part, or accessory intended to impart, or imparting a characterizing flavor in any form, to any tobacco product or nicotine delivery device, including electronic smoking devices."

LOS ANGELES COUNTY, CAL., CODE § 11.35.070 (E) (2019).

Menthol prohibited?

Yes.

"Characterizing flavor' means a taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a tobacco product or any byproduct produced by the tobacco product, including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen . . . "

LOS ANGELES COUNTY, CAL., CODE § 11.35.020 (C) (2019).

All tobacco products?

Yes.

"Tobacco product means: (1) Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means . . . (2) Any electronic smoking device that delivers nicotine or other substances . . . (3) . . . any component, part, or accessory intended or reasonably expected to be used with a tobacco product . . . "

LOS ANGELES COUNTY, CAL., CODE § 11.35.020 (U) (2019).

Covers all retailers?

Yes.

Case law

The ordinance

Yes.

survived a preemption challenge from manufacturers. The industry appealed to the Ninth Circuit which affirmed on March 18. 2022. The industry appealed to the U.S. Supreme Court, which denied cert on February 27, 2023. R.J. Reynolds v. Los Angeles, No. 2:20-CV-04880 (C.D. Cal Aug. 7, 2020). The ordinance also survived vagueness and due process challenges. CA Smoke and Vape Assn. v. Los Angeles, No. 2:20-CV-04065 (C.D. Cal. Aug. 7, 2020).



Jurisdiction / California / Marin County

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes. "The sale or offer for sale, by any person or tobacco retailer of any flavored tobacco product is prohibited and no person or tobacco retailer shall	Yes. A "characterizing flavor" is "distinguishable taste or aroma or both, other than the taste or aroma of tobacco include[ing], but not limited to menthol,	Yes. "Tobacco product" includes "any product containing, made, or derived from tobacco or nicotine that is intended for human consumption " MARIN CTY., CAL., CODE §	Yes.	No.
sell, or offer for sale, any flavored tobacco product." MARIN CTY., CAL., CODE § 5.75.040 (a) (2019).	mint, wintergreen." MARIN CTY., CAL., CODE § 5.75.030 (a) (2019).	5.75.030 (g)(1) (2019). and "any electronic device that delivers nicotine an electronic cigarette, electronic cigar, electronic pipe, or electronic hookah." MARIN CTY., CAL., CODE §		



Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	No.
"It shall be a violation of this Chapter for any Tobacco Retailer or any of the Tobacco Retailer's agents or employees to Sell or offer for Sale, or to possess with intent to Sell or offer for Sale, any Flavored Tobacco Product." MCC § 6.20.015(a) (2020).	"Characterizing Flavor' means a distinguishable taste or aroma including, but not limited to menthol, mint, wintergreen " MCC § 6.20.010(c) (2020).	"Flavored Tobacco Product" means any tobacco product (other than cigarettes as defined by federal law) that contains a constituent that imparts a characterizing flavor." MCC § 6.020.010(f) (2020).	"It shall be a violation of this Chapter for any Tobacco Retailer or any of the Tobacco Retailer's agents or employees to Sell or offer for Sale, or to possess with intent to Sell or offer for Sale, any Flavored Tobacco Product." MCC § 6.20.015(a) (2020).	
Jurisdiction / California	a / Napa			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	No.	No.
"It is a violation of this code for any responsible person	"Characterizing flavors include, but are not limited to, tastes or	Shisha tobacco sold in a hookah tobacco retailer,	Hookah tobacco retailers and cigar lounges are not included.	
to sell, offer for sale, or possess with the intent	aromas relating to menthol, mint, wintergreen "	premium cigars, and loose tobacco are not included.	NCC § 8.20.050(B)(1-2) (2020).	
to sell or offer for sale, a	NCC § 8.20.020 (2020).	NCC § 8.20.050(B)(1-3) (2020).		
flavored tobacco product."				



Jurisdiction / California / Oakland

Flavor prohibited?

Yes.

"It shall be a violation of this Chapter for any tobacco retailer or any of the tobacco retailer's agents or employees to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product. . . . A tobacco product is presumed to be a flavored tobacco product if a Tobacco Retailer, Manufacturer, or any employee or agent of a Tobacco Retailer or Manufacturer has: (a) Made a public statement or claim that the tobacco product has or produces a characterizing flavor, including, but not limited to, text and/or images on the product's labeling or packaging that are used to explicitly or implicitly communicate information about the flavor, taste or

Menthol prohibited?

Yes.

"Characterizing Flavor' means a distinguishable taste or aroma, other than the taste or aroma of tobacco, imparted by a Tobacco Product or any byproduct produced by the Tobacco Product, including, but not limited to . . . menthol, mint, wintergreen . . . ; provided, however that a tobacco product shall not be determined to have a Characterizing Flavor solely because of the use of additives or flavorings or the provision of ingredient information."

OAKLAND, CAL., CODE 5.91.010 (2019).

All tobacco products?

Yes.

"Tobacco Product' as used in this Chapter means: (a) [a]ny product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including but not limited to cigarettes, cigars, little cigars, chewing tobacco, pipe tobacco, and snuff; and (b) [a]ny Electronic Smoking Device . . . "

OAKLAND, CAL., CODE 5.91.010

(2019).

Covers all retailers?

Yes.

No.

Case law



Jurisdiction / California / Oakland / continued

Flavor prohibited? Menthol prohibited? All tobacco products? Covers all retailers? Case law

aroma of a tobacco product [or] (b) Taken actions directed to consumers that would be reasonably expected to result in consumers believing that the tobacco product imparts a characterizing flavor."

OAKLAND, CAL., CODE 5.91.030(C) (2019).



Jurisdiction / California / Oxnard

Flavor prohibited? All tobacco products? Covers all retailers? Case law Menthol prohibited? Yes. Yes. Yes. Yes. No. "It shall be unlawful for A flavored tobacco product "Tobacco product means any retailer to sell or is defined as "any tobacco (1) any product containing, offer for sale any flavored product that contains a taste made of, or derived from tobacco product." or smell, other than the taste tobacco or nicotine that or smell of tobacco, that is is intended for human OXNARD, CAL., CODE § 11distinguishable by an ordinary consumption or is likely to be 374 (A) (2019). consumer either prior to, or consumed, whether inhaled, during the consumption of, absorbed, or ingested by other a tobacco product, including, means . . . (2) any electronic but not limited to, any taste or smoking device as defined in this article and any substances smell relating to . . . menthol, that may be aerosolized or mint, wintergreen . . . " vaporized by such device; or OXNARD, CAL., CODE § 11-370 (3) any component, part, or (F) (2019). accessory of (1) or (2) . . . " OXNARD, CAL., CODE § 11-370 (L) (2019).



Jurisdiction / California / Palmdale

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	Yes.
"It shall be a violation of this section for any tobacco retailer or any of permittee's agents or employees to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored electronic cigarette product." PALMDALE, CAL., CODE § 5.04.670 (H)(4)(a) (2019).	"Flavored electronic cigarette product" shall mean any product used in an electronic cigarette, containing, as a constituent or additive, an artificial or natural flavor or an herb or spice, including but not limited to tobacco, mint, menthol, spearmint, wintergreen " PALMDALE, CAL., CODE § 5.04.670 (A)(4) (2019).	Only "electronic cigarette products" are included. PALMDALE, CAL., CODE § 5.04.670 (H)(4)(a) (2019).		Ordinance challenged on preemption, vagueness, due process grounds but plaintiffs voluntarily withdrew case. <i>CA Smoke and Vape Assn., Inc. et al v. City of Palmdale</i> (2020) No. 2:20-cv-0503 (C.D. Cal., filed Jun 07, 2020).

Case law

No.



Jurisdiction / California / Pasadena

Flavor prohibited?

Yes.

"It shall be a violation of this chapter for a tobacco retailer or its agent(s) or employee(s) to sell or offer for sale, to display or advertise, or to possess with intent to sell or offer for sale, any flavored tobacco product, including menthol, or any component, part, or accessory intended to impart a characterizing flavor in any form, to any tobacco product or nicotine delivery device, including electronic smoking devices, flavored little cigars, flavored hookah, and tobacco lookalike products."

PMC § 8.78.063 (2021).

Menthol prohibited?

Yes.

"It shall be a violation of this chapter for a tobacco retailer or its agent(s) or employee(s) to sell or offer for sale . . . any flavored tobacco product, including menthol . . . "

PMC § 8.78.063 (2021).

All tobacco products?

Yes.

"Tobacco product' means any of the following: 1. a. A product containing, made or derived from tobacco or nicotine ...; b. An electronic device that delivers nicotine or other vaporized liquids to the person inhaling from the device ...; c. Any component, part, or accessory of a tobacco product, whether or not sold separately ..."

PMC § 8.78.040(L) (2021).

Covers all retailers?

Yes.

"It shall be a violation of this chapter for a tobacco retailer or its agent(s) or employee(s) to sell or offer for sale . . . any flavored tobacco product . . . "

PMC § 8.78.063 (2021).

Case law

No.



Jurisdiction / California / Pleasanton

Flavor prohibited?

Yes.

"It shall be unlawful for any tobacco retailer, tobacco store or their agents or employees to sell or offer for sale, give or furnish at no cost or nominal cost, or to possess with intent to sell or offer for sale, any flavored tobacco product. This prohibition is applicable citywide."

PMC § 9.32.030(A) (2020).

Menthol prohibited?

Yes.

"Characterizing flavor' means a taste or aroma . . . including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen..."

PMC § 9.32.020(B) (2020).

All tobacco products?

Yes.

"Tobacco product'
means . . . 1. A product
containing, made, or
derived from tobacco or
nicotine . . . 2. An electronic
device that delivers nicotine,
other substances or other
vaporized liquids . . . 3. Any
component, part, or accessory
of a tobacco product, whether
or not sold separately . . . "

PMC § 9.32.020(W) (2020).

Covers all retailers?

No.

"Wholesalers and distributors may sell flavored tobacco products to other wholesalers, distributors and retailers."

PMC § 9.32.040 (2020).



Jurisdiction / California / Redwood City

Flavor prohibited?

Yes.

A. No person or tobacco retailer shall sell or distribute any flavored tobacco product, except those businesses with a valid tobacco retailer's permit selling flavored tobacco exclusively for onsite hookah consumption as of November 22, 2021. Such exception cannot be transferred or assigned to a subsequent owner of a qualifying business.

REDWOOD CITY, CAL., CODE § 15.41(A) (2021).

Menthol prohibited?

Yes.

There shall be a rebuttable presumption that a tobacco product is a flavored tobacco product if a manufacturer or any of the manufacturer's agents or employees, in the course of their agency or employment, has made a statement or claim directed to consumers or to the public that the tobacco product has or produces a characterizing flavor including, but not limited to, text, color, and/ or images on the product's labeling or packaging that are used to explicitly or implicitly communicate that the tobacco product has a characterizing flavor.

REDWOOD CITY, CAL., CODE §

15.41(B) (2021).

No.

All tobacco products?

Prohibition does not apply to "those businesses with a valid tobacco retailer's permit selling flavored tobacco exclusively for on-site hookah consumption as of November 22, 2021. Such exception cannot be transferred or assigned to a subsequent owner of a qualifying business."

REDWOOD CITY, CAL., CODE § 15.41(A) (2021).

Covers all retailers?

Case law

No.

Prohibition does not apply to "those businesses with a valid tobacco retailer's permit selling flavored tobacco exclusively for on-site hookah consumption as of November 22, 2021. Such exception cannot be transferred or assigned to a subsequent owner of a qualifying business."

REDWOOD CITY, CAL., CODE § 15.41(A) (2021).



Jurisdiction / California / Richmond

lavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
es.	Yes.	Yes.	Yes.	No.
It shall be a violation of this chapter for any obacco retailer or any of the tobacco retailer's gents or employees to sell, after for sale, or to possess with intent to sell or offer or sale, any flavored obacco product." EICHMOND, CAL., CODE § 1.106.030 (j)(1)(2019).	"Characterizing flavor' means a taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a tobacco product or any byproduct produced by the tobacco product, including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen " RICHMOND, CAL., CODE § 7.106.020 (2019).	"Tobacco product means: (1) Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means (2) Any electronic smoking device that delivers nicotine or other substances (3 any component, part, or accessory intended or reasonably expected to be used with a tobacco product "		



Jurisdiction / California / Sacramento

All tobacco products? Covers all retailers? Flavor prohibited? Menthol prohibited? Case law Yes. Yes. Yes. No. Yes. "Flavored tobacco product' "It is a violation of a license "Tobacco product' means: 1. A for a licensee or his or her means any tobacco product containing, made, agents or employees to sell product that imparts a or derived from tobacco or or offer for sale any flavored characterizing flavor." nicotine that is intended for tobacco product . . . " human consumption, whether "Characterizing flavor" smoked, heated, chewed, SACRAMENTO, CALIF., CODE § means a taste or aroma, absorbed, dissolved, inhaled, other than the taste or 5.138.100(A). snorted, sniffed, or ingested aroma of tobacco, imparted by any other means, including, either prior to or during but not limited to, cigarettes, consumption of a tobacco cigars, little cigars, chewing product or any byproduct tobacco, pipe tobacco, or produced by the tobacco snuff; 2. An electronic device product, including, but not that delivers nicotine or other limited to, tastes or aromas vaporized liquids to the person relating to menthol, mint, inhaling from the device, wintergreen . . . " including, but not limited to, an electronic cigarette, cigar, pipe, SACRAMENTO, CALIF., CODE § 5.138.030 (emphasis added). or hookah . . . " SACRAMENTO, CALIF., CODE § 5.138.030.



Jurisdiction / California	/ Sacramento County			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes. "It shall be a violation of a license for a licensee or his or her agents or employees to sell or offer for sale any flavored tobacco product." SCC § 4.07.100(A) (2022). Jurisdiction / California	Yes. "Characterizing flavor' means a taste or aromaincluding, but not limited to, tastes or aromas relating to menthol, mint, wintergreen" SCC § 4.07.030 (2022).	Yes. "Tobacco product' shall be as defined in Business and Professions Code section 22950.5." SCC § 4.07.030 (2022).	Yes. "It shall be a violation of a license for a licensee or his or her agents or employees to sell or offer for sale any flavored tobacco product." SCC § 4.07.100(A) (2022).	No.
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes. "It is unlawful for any person, business, tobacco retailer, or electronic cigarette retailer to sell or distribute flavored tobacco products." SAN DIEGO, CAL., MUN. CODE § 42.1603(a) (2023).	Yes. "Flavored tobacco products means a tobacco product that emits a taste or smell, other than the taste or smell of tobacco, including mint, menthol, wintergreen" SAN DIEGO, CAL., MUN. CODE § 42.1602 (2023).	No. "This section does not apply to the sale of sisha, premium cigars, or loose-leaf tobacco." SAN DIEGO, CAL., MUN. CODE § 42.1603(b) (2023).	Yes.	No.

^{*} Statutory text not yet publicly available.



Jurisdiction / California / San Diego County

Flavor prohibited?

Yes.

"A tobacco retailer, or any of the tobacco retailer's agents or employees, shall not sell, offer for sale, or possess with the intent to sell or offer for sale, a flavored tobacco product or a tobacco product flavor enhancer."

SAN DIEGO COUNTY, CAL., CODE § 21.2604(a) (2020).

Menthol prohibited?

Yes.

"Flavored tobacco product' means any tobacco product that contains a taste or smell, other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer either prior to or during the consumption of the product, including, but not limited to, any taste or smell relating to . . . menthol, mint, wintergreen . . . "

SAN DIEGO COUNTY, CAL., CODE § 21.2602(i) (2020).

All tobacco products?

No.

"This section shall not apply to the sale of flavored shisha tobacco products by a hookah tobacco retailer if all of the following conditions are met: (1) The hookah tobacco retailer has a valid license to sell tobacco products issued pursuant to Chapter 2 (commencing with section 22971.7) of Division 8.6 of the California Business and Professions Code. (2) The hookah tobacco retailer does not permit any person under 21 years of age to be present or enter the premises at any time. (3) The hookah tobacco retailer shall operate in accordance with all relevant state and local laws relating to the sale of tobacco products. (4) If consumption of tobacco products is allowed on the premises of the hookah tobacco retailer, the hookah tobacco retailer shall operate

Covers all retailers?

Yes.

Case law

Yes.

Yes. Separate lawsuits brought by tobacco manufacturers and retailers on preemption grounds. Both cases were dismissed in March 2021. (N'hood Market Assn., Inc. et al v. Cty. of San Diego, No. 3:20-cv-01124 (S.D. Cal. 2021); R.J. Reynolds Tobacco Co. et al v. Cty. of San Diego, No. 3:20cv-01290 (S.D. Cal. 2021).



Jurisdiction / Califo	o <mark>rnia / San Diego County</mark> / co	ontinued		
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
		in accordance with all state and local laws relating to the consumption of tobacco products on the premises of a tobacco retailer, including, but not limited to, section 6404.5 of the Labor Code." and "This section shall not apply to loose leaf tobacco or premium cigars."		
		SAN DIEGO COUNTY, CAL., CODE		

§ 21.2604 (c) & (d) (2020).



Jurisdiction / California / San Francisco

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
The sale or distribution by an Establishment of any Flavored Tobacco Product is prohibited." S.F., CAL., HEALTH CODE § 19Q.3 (2019).	"Characterizing Flavor' means a Distinguishable taste or aroma or both, other than the taste or aroma of tobacco Characterizing Flavors include, but are not limited to, tastes or aromas relating to any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic beverage, menthol, mint, wintergreen, herb, or spice." S.F., CAL., HEALTH CODE § 19Q.2 (2019) (emphasis added).	"Tobacco Product' has the meaning set forth in Health Code Section 19H.2." S.F., CAL., HEALTH CODE § 19Q.2 (2019). "Tobacco Product' means (1) any product containing, made, or derived from tobacco or nicotine that is intended for human consumption ; (2) any device or component, part, or accessory that delivers nicotine alone or combined with other substances to the person using the device including but not limited to electronic cigarettes, cigars, or pipes " S.F., CAL., HEALTH CODE § 19H.2 (2019).		



Jurisdiction / California / San Jose

to ... mint, menthol ... "

SJMC § 6.87.300(E) (2021).

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. Yes. No. No. No. "Except as permitted "Except as permitted in "The prohibition of the sale "The prohibition of the sale in paragraph 2 of this paragraph 2 of this subsection of those Tobacco Products of those Tobacco Products subsection E, no Tobacco E. no Tobacco Retailer shall described in Subsection E described in Subsection E does not apply to the following sales: Retailer shall sell a Tobacco sell a Tobacco Product does not apply to the following Product containing, as a containing, as a constituent sales . . . c. Loose leaf tobacco a. Shisha Tobacco Products by a Tobacco Retailer provided all or premium cigars." or additive, an artificial or constituent or additive, an of the following conditions are artificial or natural flavor or natural flavor or aroma (other SJMC § 6.87.300(E)(2) (2021). aroma (other than tobacco) than tobacco) or an herb or met . . . b. Premium cigars sold in cigar lounges where products or an herb or spice . . . " spice, including but not limited

SJMC § 6.87.300(E) (2021).

are purchased and consumed

SJMC § 6.87.300(E)(2) (2021).

on the Premises . . . "

Case law

No.



Jurisdiction / California / San Leandro

Flavor prohibited?

Yes.

"No tobacco retailer, nor any of the retailer's agents or employees, shall sell or offer for sale, or possess with intent to sell or offer for sale, any flavored tobacco product."

SAN LEANDRO, CAL., CODE § 4.36.150(I) (2019).

Menthol prohibited?

Yes.

Characterizing flavor is defined as " a distinguishable taste or aroma, other than the taste or aroma of tobacco, imparted by a tobacco product or any byproduct produced by the tobacco product, including . . . menthol, mint, wintergreen . . . "

SAN LEANDRO, CAL., CODE § 4.36.100 (2020).

All tobacco products?

No.

"Flavored tobacco product' means any tobacco product (other than cigarettes as defined by the U.S. Food and Drug Administration) . . . "

SAN LEANDRO, CAL., CODE § 4.36.100 (2020).

Covers all retailers?

. . .

Yes.

"Tobacco retailer' means any person who sells, offers for sale, or does or offers to exchange for any form of consideration, electronic cigarettes, electronic cigarette products, electronic cigarette paraphernalia, tobacco products or tobacco paraphernalia. . . . This definition is without regard to the quantity . . . sold, offered for sale, exchanged, or offered for exchange."

SAN LEANDRO, CAL., CODE § 4.36.100 (2019).



Jurisdiction / California / San Mateo

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"The sale or offer for sale, by any person or tobacco retailer of any flavored tobacco product is prohibited and no person or tobacco retailer shall sell, or offer for sale, any flavored tobacco product." SAN MATEO, CAL., CODE § 7.40.130(a) (2020).	"Characterizing flavor' means a distinguishable taste or aroma or both, other than the taste or aroma of tobacco, imparted by a tobacco product or any byproduct produced by the tobacco product. Characterizing flavors include menthol, mint, wintergreen " SAN MATEO, CAL., CODE § 7.40.130(c)(1) (2020).	"Tobacco product' means any substance containing tobacco leaf, including cigarettes, cigars, loose tobacco, snuff or any other preparation of tobacco which may be used for smoking, chewing, inhalation or other means of ingestion; and any electronic cigarette or other electronic device used to generate smoke" SAN MATEO, CAL., CODE § 7.40.020(l) (2020).		



Jurisdiction / California / San Mateo County

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. Yes. Yes. Yes. No. "The sale or offer for "Characterizing flavor' means Tobacco product means sale, by any person or a distinguishable taste or "(1) Any product containing, tobacco retailer of any aroma or both, other than the made, or derived from tobacco taste or aroma of tobacco. flavored tobacco product is or nicotine that is intended for prohibited and no person imparted by a tobacco human consumption, whether product or any byproduct or tobacco retailer shall smoked, heated, chewed, produced by the tobacco absorbed, dissolved, inhaled, sell, or offer for sale, any flavored tobacco product." product. Characterizing snorted, sniffed, or ingested by any other means . . . (2) Any flavors include, but are not SAN MATEO COUNTY, CAL., limited to . . . menthol, mint, electronic smoking device CODE § 4.99.030(a) (2018). that delivers nicotine or other wintergreen . . . " substances . . . (3) . . . any SAN MATEO COUNTY, CAL., CODE component, part, or accessory § 4.99.020(a) (2018). intended or reasonably expected to be used with a tobacco product . . . " SAN MATEO COUNTY, CAL., CODE § 4.96.030(h) (2018).



Jurisdiction / California / Santa Ana

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"It shall be unlawful for a tobacco retailer, or any of the tobacco retailer's agents or employees, to sell, offer for sale, possess with intent to sell or offer for sale, a flavored tobacco product." SANTA ANA, CAL., MUN. CODE § 18-92(c) (1969).	"Characterizing flavor' means any tobacco product that contains a taste or smell, other than the taste or smell of tobacco including menthol, mint, wintergreen " SANTA ANA, CAL., MUN. CODE § 18-90(b) (1969).	"Flavored tobacco product' means any tobacco product that imparts a characterizing flavor." SANTA ANA, CAL., MUN. CODE § 18-90(d) (1969).	The definition of "Tobacco retailer" is "without regard to the quantity of tobacco, tobacco products sold, offered for sale, exchanged, or offered for exchange." SANTA ANA, CAL., MUN. CODE § 18-90(h) (1969).	



Jurisdiction / California / Santa Barbara County

lavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
es.	Yes.	Yes.	Yes.	No.
No person engaged n tobacco retailing may Sell a flavored obacco product " SANTA BARBARA COUNTY, CAL., CODE § 37A-9.5 (4)(a) 2019).	"Flavored tobacco product' means any tobacco product that contains a taste or smell, other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer either prior to, or during the consumption of, a tobacco product, including, but not limited to, any taste or smell relating to fruit, menthol, mint, wintergreen " SANTA BARBARA COUNTY, CAL., CODE § 37A-2 (g)(2019).	"Tobacco product means: (1) Any product containing, made of, or derived from tobacco or nicotine that is intended for human consumption or is likely to be consumed, whether inhaled, absorbed, or ingested by any other means, including but not limited to a cigarette, a cigar, pipe tobacco, chewing tobacco, snuff, or snus; (2) Any electronic smoking device (3) Any component, part, or accessory of (1) or (2) "		

Case law

No.



Jurisdiction / California / Santa Clara County

Flavor prohibited?

Yes.

"No Retailer shall Sell a Tobacco Product containing . . . an artificial or natural flavor or aroma (other than tobacco) or an herb or spice, including but not limited to strawberry, grape, orange, clove, cinnamon, pineapple, vanilla, coconut, licorice, cocoa, chocolate, cherry, mint, menthol, or coffee, that is a characterizing flavor or aroma of the Tobacco Product, smoke, or vapor produced."

SANTA CLARA CTY., CAL., CODE § B11-578(i)(1) (2020).

Menthol prohibited?

Yes.

"An artificial or natural flavor or aroma . . . including but not limited to . . . mint, menthol."

SANTA CLARA CTY., CAL., CODE § B11-578(i)(1) (2020).

All tobacco products?

Yes.

"Tobacco Product means any product subject to Subchapter IX (21 U.S.C. et seq. . . . of the Federal Food, Drug, and Cosmetic Act . . . Products include, but are not limited to, cigarettes, cigarette tobacco . . . and Electronic Cigarette Products."

SANTA CLARA CTY., CAL., CODE § B11-577(i) (2020).

Covers all retailers?

No.

Retailer that meets all of the following criteria: (i) primarily sells tobacco products; (ii) generates more than 60 percent of its gross revenues annually from the sale of Tobacco Products; (iii) does not permit any individual under 21 years of age to be present or enter the premises at any time . . . (iv) does not sell alcoholic

beverages or food consumption

on the premises; and (v) posts

a sign outside a retail location

public that individuals under 21

years of age are prohibited from

that clearly, sufficiently, and conspicuously informs the

The law "shall not apply to any

SANTA CLARA CTY., CAL., CODE § B11-578 (i)(3) (2020).

entering the premises."



Jurisdiction / California / Santa Cruz County

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. Yes. Yes. Yes. No. "It shall be a violation "Characterizing flavor' means "Tobacco product means: of this chapter for any a taste or aroma, other (1) Any product containing, tobacco retailer or any than the taste or aroma of made, or derived from of the tobacco retailer's tobacco, imparted either prior tobacco or nicotine that agents or employees to to or during consumption is intended for human sell or offer for sale, or of a tobacco product or any consumption, whether byproduct produced by the smoked, heated, chewed, to possess with intent to sell or offer for sale, any tobacco product, including, absorbed, dissolved, flavored tobacco product. " inhaled, snorted, sniffed, but not limited to, tastes or aromas relating to menthol, or ingested by any other SANTA CRUZ COUNTY, CAL., mint, wintergreen . . . " means . . . (2) Any electronic CODE § 5.60.040(I) (2020). smoking device; and (3) Any SANTA CRUZ COUNTY, CAL., component, part, or accessory CODE § 5.60.020(A) (2020). intended or reasonably expected to be used with a tobacco product . . . " SANTA CRUZ COUNTY, CAL.,

CODE § 5.60.020(R) (2020).



Jurisdiction / California / Santa Maria

Flavor prohibited?

Yes.

"It shall be a violation of this Chapter for any Tobacco Retailer or any of the Tobacco Retailer's agents or employees to Sell or offer for Sale, or to possess with intent to Sell or offer for Sale, any Flavored Tobacco Product"

SANTA MARIA, CAL., ORDINANCE NO. 2019-11 § 6-13.11.

Menthol prohibited?

Yes.

"Characterizing flavor' means a taste or aroma, other than the taste or aroma of tobacco, imparted prior to or during consumption of a Tobacco Product or any byproduct produced by the Tobacco Product including, but not limited to, tastes or aroma relating to menthol, mint, wintergreen . . . "

SANTA MARIA, CAL., ORDINANCE NO. 2019-11 § 6-13.01(b).

All tobacco products?

Yes.

Yes.

"Tobacco Product' means: (1) any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including, but not limited to Cigarettes, Cigars, Little Cigars, chewing tobacco, pipe tobacco, snuff; and (2) any electronic smoking device that delivers nicotine or other substances to the Person inhaling from the device including, but not limited to, an electronic cigarette, electronic cigar, electronic pipe or electronic hookah, and specifically includes the cartridges or

vaping capsules. . . . "

SANTA MARIA, CAL., ORDINANCE NO. 2019-11 § 6-13.01(x).

Covers all retailers? Case law

No.



Jurisdiction / California	/ Sonoma County			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
Flavored Tobacco Product Sales Prohibited. It shall be unlawful for any tobacco retailer to sell any flavored tobacco product.	Flavored Tobacco Product Sales Prohibited. It shall be unlawful for any tobacco retailer to sell any flavored tobacco product.	Flavored Tobacco Product Sales Prohibited. It shall be unlawful for any tobacco retailer to sell any flavored tobacco product.	Flavored Tobacco Product Sales Prohibited. It shall be unlawful for any tobacco retailer to sell any flavored tobacco product. SONOMA COUNTY, CALIFORNIA	
SONOMA COUNTY, CALIFORNIA CODE OF ORDINANCES § 32A-4(a) (2024).	SONOMA COUNTY, CALIFORNIA CODE OF ORDINANCES § 32A-4(a) (2024).	SONOMA COUNTY, CALIFORNIA CODE OF ORDINANCES § 32A-4(a) (2024).	CODE OF ORDINANCES § 32A-4(a) (2024).	
Jurisdiction / California	a / Sunnyvale			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"It is unlawful for any tobacco retailer, its agents, employees, or assigns to sell or offer for sale, or possess with intent to sell or offer to sell any flavored tobacco product."	"Characterizing flavor' means a taste or aroma including, but not limited to, menthol, mint, wintergreen " SMC § 9.28.020(c) (2020).	"Tobacco product' means any product containing, made from, or derived from tobacco or nicotine " SMC § 9.28.020(w) (2020).	"It is unlawful for any tobacco retailer, its agents, employees, or assigns to sell or offer for sale, or possess with intent to sell or offer to sell any flavored tobacco product."	
p. caact			•	



Jurisdiction / California / Ventura (San Buenaventura)

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	No.
"It shall be a violation of this Chapter for any Tobacco Retailer's agents or employees to sell or deliver or offer for sale or delivery, or to possess with intent to sell or offer for sale, any Flavored Tobacco Product to a person in the City." VENTURA, CAL., CODE § 8.350.040 (E) (2019).	"Characterizing Flavor' means a taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a Tobacco Product or any byproduct produced by the Tobacco Product, including, but not limited to, tastes or aromas relating to menthol, mint, wintergreen " VENTURA, CAL., CODE § 8.350.020 (2019).	"Tobacco Retailers shall be permitted to sell flavored hookah tobacco for onsite use and consumption, subject to all state and federal regulations." VENTURA, CAL., CODE § 8.350.040 (F) (2019).		



Jurisdiction / California / Ventura County

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	No.
"[N]o person or flavored vaping products retailer, or its agents or employees, shall sell or exchange or offer for sale or exchange, or possess with the intent to sell or exchange or offer for sale or exchange, any flavored vaping products or any flavored vaping products paraphernalia " VENTURA COUNTY, CAL., CODE DIV. 6 CH. 8.5 § 6834 (2019).	"Flavored vaping products' means any product containing flavored nicotine or other flavored substances, made or derived from flavored nicotine or other flavored substances, whether natural or synthetic, that is intended for human consumption and is heated, inhaled, smoked, snorted or sniffed through an electronic smoking device. 'Flavored vaping products' does not include tobacco-only flavored vaping products.' VENTURA COUNTY, CAL., CODE DIV. 6 CH. 8.5 § 6833 (b) (2019).	See first box.		



Jurisdiction / California / Yolo County*

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	Yes.	Yes.	No.
"[I]t shall be a violation of this Chapter for any licensee or any of the licensee's agents or employees to sell, offer for sale, or exchange for any form of consideration: (1) Any Flavored Tobacco Product." YOLO COUNTY, CAL., CODE § 6-15.10(e) (2019).	"Flavored Tobacco Product' means any Tobacco Product that contains a constituent that imparts a characterizing flavor to the tobacco product or smoke produced by the tobacco product, either by the addition of artificial or natural flavors or an herb or spice, including, but not limited to, menthol " YOLO COUNTY, CAL., CODE § 6-15.02(f) (2019).	"Tobacco Product' means: (1) any substance containing tobacco leaf, including but not limited to cigarettes (3) any electronic device that delivers nicotine or other substances to the person inhaling from the device, including but not limited to an electronic cigarette, cigar, pipe, or hookah." YOLO COUNTY, CAL., CODE § 6-15.02(m) (2019).	"[I]t shall be a violation of this Chapter for any licensee or any of the licensee's agents or employees to sell, offer for sale, or exchange for any form of consideration: (1) Any Flavored Tobacco Product." YOLO COUNTY, CAL., CODE § 6-15.10(e) (2019).	

^{*} Woodland, CA, and Davis, CA, adopted Yolo County's flavor restrictions by reference.



Jurisdiction / Washington, D.C.

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	No.	No.
"No person shall sell, offer for sale, receive for sale, distribute, purchase, or facilitate the sale of [a] flavored tobacco product" D.C. CODE § 7–1721.08(a) (2023).	"Characterizing flavor' means a distinguishable taste or aroma other than tobacco, including menthol, mint, or wintergreen." D.C. CODE § 7–1721.01(1) (2023).	The prohibition does not apply to "the sale for on-site consumption of flavored tobacco products intended to be used with a hookah" D.C. CODE § 7–1721.08(e)(1) (2023).	"Notwithstanding the provisions of this section, the sale for onsite consumption of flavored tobacco products intended to be used with a hookah shall be permitted for any hookah bar doing business in the District as of September 30, 2021."	
<u>, , , , , , , , , , , , , , , , , , , </u>			D.C. CODE § 7–1721.08(e)(1) (2023).	



Jurisdiction / Colorado / Boulder

Flavor prohibited? All tobacco products? Covers all retailers? Case law Menthol prohibited? Yes. Yes. No. No. No. No tobacco retailer or A "characterizing flavor" is No tobacco retailer or Provided however, that until any agent or employee defined as "distinguishable any agent or employee January 1, 2020, a tobacco of any tobacco retailer taste or aroma or both other of any tobacco retailer retailer who does not permit shall sell, offer for sale or than the taste or aroma of shall sell, offer for sale or anyone under the age of possess with the intent tobacco" including "menthol, possess with the intent to 21 from being present in or mint, wintergreen." entering the premises may to sell . . . any flavored sell or offer for sale any tobacco product designed flavored tobacco product sell or offer for sale menthol-BOULDER, COLO., CODE § 6-4.5-1 for or capable of use in any

BOULDER, COLO., CODE §

6-4.5-2(c) (2020).

electronic smoking device

designed for or capable of use in any electronic smoking device....

BOULDER, COLO., CODE § 6-4.5-2(c) (2020).

flavored flavored tobacco products designed for or capable of being used in an electronic smoking device.

BOULDER, COLO., CODE § 6-4.5-2(c) (2020).



Jurisdiction / Illinois / Chicago

Flavor prohibited?

Yes — in all e-cigarettes, but other tobacco products only within buffer zone.

"No licensee engaged in the business of retail tobacco dealer shall sell, give away, barter, exchange, or otherwise deal in flavored tobacco products, samples of such products, or accessories for such products at any location within 500 feet of the property line of any public, private, or parochial secondary school located in the City of Chicago."

CHICAGO, ILL., CODE § 4-64-515(b) (2019).

"No person shall sell, give away, barter, exchange, or otherwise furnish to any other person any flavored liquid nicotine product."

CHICAGO, ILL., CODE § 4-64-355(c) (2020).

Menthol prohibited?

Yes.

"Flavored tobacco product" means any tobacco product, other than a liquid nicotine product, that contains a constituent that imparts a characterizing flavor . . . '[C]haracterizing flavor' means a distinguishable taste or aroma, other than the taste or aroma of tobacco. imparted either prior to or during consumption of a tobacco product, including but not limited to tastes or aromas of menthol, mint, wintergreen . . . " "Flavored liquid nicotine product" means any liquid nicotine product that contains a constituent that imparts a characterizing flavor . . . '[C]haracterizing flavor' means a distinguishable taste or aroma imparted either prior to or during consumption of a liquid nicotine product, including but not limited to tastes or aromas

All tobacco products?

Yes.

"Tobacco product' means any electronic cigarette as defined herein or component or part thereof or any product in leaf, flake, plug, liquid, or any other form, containing nicotine derived from tobacco, which product is intended to enable human consumption of the tobacco or nicotine, whether chewed, smoked, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means . . . "

CHICAGO, ILL., CODE § 4-64- 100 (2020).

"Electronic cigarette' means any electronically actuated device which in operation causes the user to exhale any smoke, vapor, or other substance other than those produced by unenhanced human exhalation."

CHICAGO, ILL., CODE § 7-32-010 (2019).

Covers all retailers?

No.

"No licensee engaged in the business of retail tobacco dealer shall sell, give away, barter, exchange, or otherwise deal in flavored tobacco products. . . . This subsection does not apply to retail tobacco stores. For purposes of this subsection, 'retail tobacco store' has the meaning ascribed to the term in Section 7-32-010."

CHICAGO, ILL., CODE § 4-64-515(b) (2019).

"Retail tobacco store' means a retail establishment that derives more than 80% of its gross revenue from the sale of loose tobacco, cigarettes, cigarillos, cigars, pipes, other smoking devices and accessories, hookahs and related products, and/or electronic cigarettes and related products, and in which the sale of other products is merely incidental. 'Retail tobacco store' does not include a tobacco

Case law

Yes.

Ordinance survived challenge on preemption, vagueness, due process grounds. Independents Gas & Serv. Stations Ass'ns, Inc. v. City of Chicago, 112 F. Supp. 3d 749 (N.D. III. 2015).



Jurisdiction / Illino	is / Chicago / continued			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
	of menthol, mint, wintergreen " CHICAGO, ILL., CODE § 4-64-100 (2020).		department or section of a larger commercial establishment or any establishment with any type of liquor, food, or restaurant license."	
			CHICAGO, ILL., CODE § 7-32-010 (2019).	



Jurisdiction / Maine

Flavor prohibited? Menthol prohibited? All tobacco products? Covers all retailers? Case law Yes. No. No. Yes. No. "Except as provided in "Characterizing flavor' means a "Flavored cigar' means a subsection 5-A, a person distinguishable taste or aroma cigar or any component part may not sell or distribute of candy, chocolate, vanilla, of the cigar that contains a or offer to sell or distribute fruit, berry, nut, herb, spice, constituent that imparts a in this State any flavored honey or an alcoholic drink characterizing flavor." that is imparted to tobacco or cigar unless the cigar is a ME. STAT. TIT. 22, § 1560D(1)(D) premium cigar." tobacco smoke either prior (2020).to or during consumption. ME. STAT. TIT. 22, § 1560D(2) 'Characterizing flavor' does not (2020).include a taste or aroma from "Any flavored cigar that tobacco." This definition does the Attorney General not include menthol. determined had no ME. STAT. TIT. 22, § 1560D(1)(A) characterizing flavor or was (2020).otherwise exempt under former subsection 5 is exempt from the prohibition on flavored nonpremium cigars in subsection 2 so long as no material change is made to the cigar's flavoring, packaging or labeling subsequent to the Attorney General's determination." ME. STAT. TIT. 22, § 1560D(5-A) (2020).



Jurisdiction / Maryland

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	No.	No.	Yes.	No.
"The Comptroller's Field Enforcement Division is prioritizing its enforcement actions against those unauthorized products most widely used by children — specifically, cartridge-based and disposable ESDs with flavors other than tobacco or menthol." COMPTROLLER OF MARYLAND, TOBACCO TAX BULLETIN 77 (February 10, 2020).	"flavors other than tobacco or menthol." COMPTROLLER OF MARYLAND, TOBACCO TAX BULLETIN 77 (February 10, 2020).	Only "cartridge-based and disposable ESDs." COMPTROLLER OF MARYLAND, TOBACCO TAX BULLETIN 77 (February 10, 2020).		



Jurisdiction / Maryland / Montgomery County

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	No.	No.
"A manufacturer must not distribute any flavored electronic cigarette to	"Characterizing flavor means a distinguishing taste or aroma, other than the	Only applies to electronic cigarettes.	Prohibition only applies to retailers within 1 mile of certain locations, e.g., schools.	
any retail store within 0.5 miles of any elementary, middle, or high school,	taste or aroma of tobacco, imparted either before or during use of an electronic cigarette or component part ty in the County." taste or aroma of tobacco, imparted either before or during use of an electronic cigarette or component part [including] any taste or aroma	MONTGOMERY COUNTY CODE § 24-16(b) (2020).	MONTGOMERY COUNTY CODE § 24- 16(b) (2020).	
library, or recreational facility in the County."				
MONTGOMERY COUNTY CODE § 24-16(b) (2020).	relating to mint, menthol, wintergreen "			
	MONTGOMERY COUNTY CODE § 24-16(a) (2020).			

Case law

No.



Jurisdiction / Massachusetts

Flavor prohibited?

Yes.

"No person, retailer or manufacturer shall sell, distribute, cause to be sold or distributed, offer for sale any flavored tobacco product or tobacco product flavor enhancer in any retail establishment, online or through any other means to any consumer in the commonwealth; ... No person, retailer or manufacturer shall market or advertise a proposed sale or distribution that is prohibited herein."

MASS. GEN. LAWS C.270 § 28(b) (2019).

Menthol prohibited?

Yes.

"Characterizing flavor" includes "menthol, mint."

MASS. GEN. LAWS C.270 § 28(a) (2019).

All tobacco products?

Yes.

"Tobacco product" includes
"electronic cigarettes,
electronic cigars, electronic
pipes, electronic nicotine
delivery systems or any other
similar products that rely on
vaporization or aerosolization
regardless of nicotine content
in the product."

MASS. GEN. LAWS C.270 § 28(a) (2019).

Covers all retailers?

No.

The law "shall not apply to the sale or distribution by a smoking bar, as defined in section 22, of flavored tobacco products or tobacco product flavor enhancers for on-site consumption."

MASS. GEN. LAWS C.270 § 28(b).

"Smoking bar', an establishment that: (i) exclusively occupies an enclosed indoor space and is primarily engaged in the retail sale of tobacco products as defined in section 6 for consumption by customers on the premises; (ii) derives revenue from the sale of food, alcohol or other beverages that is incidental to the sale of a tobacco product and prohibits entry to a person under 21 years of age; (iii) prohibits a food or beverage not sold directly by the establishment from being consumed on the premises; (iv) maintains a valid permit



lavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
			for the retail sale of a tobacco	
			product as required to be issued	
			by the appropriate authority	
			in the city or town in which the	
			establishment is located; and	
			(v) maintains a valid permit issued	
			by the department of revenue to	
			operate as a smoking bar."	
			MASS. GEN. LAWS C.270 § 22(a)	
			(2019).	



Jurisdiction / Massachusetts / Boston

Flavor prohibited?

Yes.

"No retailer, retail establishment, or other individual or entity shall sell or distribute, or cause to be sold or distributed, or offer for sale, any flavored tobacco product or tobacco product flavor enhancer to a consumer."

BOSTON PUBLIC HEALTH
COMMISSION, YOUTH ACCESS
REGULATION § III(B)(13)
(2020).

Menthol prohibited?

Yes.

Characterizing flavor is defined as "A distinguishable taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a tobacco product or nicotine delivery product or component part thereof, including but not limited to, tastes or aromas relating to menthol, mint or wintergreen . . . "

BOSTON PUBLIC HEALTH
COMMISSION, YOUTH ACCESS
REGULATION § II(5) (2020).

All tobacco products?

Yes.

"Nicotine delivery products include . . . e-cigarettes . . . "

BOSTON PUBLIC HEALTH
COMMISSION, YOUTH ACCESS
REGULATION § II(16) (2020).

"Tobacco Product – A cigarette, cigar, chewing tobacco, pipe tobacco, bidi, snuff, other tobacco or nicotine delivery product in any form."

Id. § II(22).

Covers all retailers?

Case law

No.

No.

"Massachusetts law relative to restricting the sale of flavored tobacco and nicotine products and tobacco product flavor enhancer permits these products to be sold only in a smoking bar for on-site consumption."

BOSTON PUBLIC HEALTH
COMMISSION, YOUTH ACCESS
REGULATION § III(B)(13)(a) (2020).



Jurisdiction / Massachusetts / Brockton

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	No.	Yes.	No.	No.
"No person shall sell or distribute or cause to be sold or distributed any flavored tobacco product, except in adult-only retail stores." BROCKTON BOARD OF HEALTH, REGULATION II § G (2018).	"Characterizing flavor: A distinguishable taste or aroma, other than the taste and aroma of tobacco, menthol, mint or wintergreen " BROCKTON BOARD OF HEALTH, REGULATION II § C (2018).	"Tobacco product: Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including, but not limited: electronic cigarettes, electronic cigarettes, electronic cigarettes, electronic hookah, or other similar products that rely on vaporization or aerosolization." BROCKTON BOARD OF HEALTH, REGULATION II § C (2018).	"No person shall sell or distribute or cause to be sold or distributed any flavored tobacco product, except in adult-only retail stores." BROCKTON BOARD OF HEALTH, REGULATION II § G (2018).	



Jurisdiction / Massachusetts / Cambridge

Flavor prohibited?

Yes.

"No retailer, or other individual or entity shall sell or distribute or cause to be sold or distributed or offer for sale any flavored tobacco to a consumer. This provision shall not apply to a retail tobacco store."

CAMBRIDGE, MASS.,, CODE § 8.28.030(K) (2019).

Menthol prohibited?

No.

"Characterizing Flavor. A distinguishable taste or aroma, other than the taste or aroma of tobacco, menthol, mint or wintergreen, imparted either prior to or during consumption of a tobacco product..."

CAMBRIDGE, MASS.,, CODE § 8.28.020 (2019).

All tobacco products?

Yes.

"Nicotine Delivery Product.

Any manufactured article or product made wholly or in part of a tobacco substitute or otherwise containing nicotine that is expected or intended for human consumption . . . Nicotine delivery products include, but are not limited to, e-cigarettes."

CAMBRIDGE, MASS.,, CODE § 8.28.020 (2019).

"Tobacco Product. Cigarettes, cigars, chewing tobacco, pipe tobacco, nicotine delivery product, snuff or tobacco in any of its forms."

Id.

"Flavored Tobacco Product.

Any tobacco product or component part thereof that contains a constituent that imparts a characterizing flavor."

Id.

Covers all retailers?

No.

......

Case law

No.

"No retailer, or other individual or entity shall sell or distribute or cause to be sold or distributed or offer for sale any flavored tobacco to a consumer. This provision shall not apply to a retail tobacco store."

CAMBRIDGE, MASS.,, CODE § 8.28.030(K) (2019).



lavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	No.	Yes.	No.	No.
Jurisdiction / Massac	husetts / Lowell			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	No.	Yes.	No.	No.
"No person shall sell or distribute or cause to be sold or distributed any flavored product." REGULATION OF LOWELL BOARD OF HEALTH, § O (2016).	A "characterizing flavor" is defined as "a distinguishable taste or aroma, other than the taste or aroma of tobacco, menthol, mint or wintergreen " REGULATION OF LOWELL BOARD OF HEALTH, § C (2016).	"Tobacco product" means "any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including, but not limited to: electronic cigarettes, electronic cigars, electronic pipes, electronic hookah, or other similar products that rely on vaporization or aerosolization." REGULATION OF LOWELL BOARD OF HEALTH, § C (2016).	There is an exemption for "retail tobacco stores," which are defined as establishments, "whose primary purpose is to sell or offer for sale to consumers, but not for resale, tobacco products and tobacco paraphernalia, in which the sale of other products is merely incidental, and in which the entry of persons under the minimum legal sales age is prohibited at all times." REGULATION OF LOWELL BOARD OF HEALTH, § C (2016).	



Jurisdiction / Massachusetts / Lynn

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
es.	No.	Yes.	No.	No.
"No person shall sell or distribute or cause to be sold or distributed any flavored tobacco product at retail" CITY OF LYNN, MASS., BOARD OF HEALTH REG., § P (2019).	"Characterizing flavor" is defined as "a distinguishable taste or aroma, other than the taste or aroma of tobacco, menthol, mint or wintergreen" CITY OF LYNN, MASS., BOARD OF HEALTH REG., § C (2019).	"Tobacco product" is defined as "any product containing, made, or derived from tobacco or nicotine that is intended for human consumption including, but not limited to electronic cigarettes, electronic cigars, electronic pipes, electronic hookah, liquid nicotine, e-liquids or other similar products."	Flavored products are banned "except in smoking bars and adult-only retail tobacco stores." CITY OF LYNN, MASS., BOARD OF HEALTH REG., § P (2019).	
		CITY OF LYNN, MASS., BOARD OF HEALTH REG., § C (2019).		



Jurisdiction / Massachusetts / Newton

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	No.	Yes.	No.	No.
"No retailer, or other individual or entity shall sell or distribute or cause to be sold or distributed or offer for sale any flavored tobacco or nicotine product to a consumer." NEWTON, MASS., ORD. Ch. 20-2(j) (2019).	A "characterizing flavor" is defined as "a distinguishable taste or aroma, other than the taste or aroma of tobacco, menthol, mint or wintergreen " NEWTON, MASS., ORD. Ch. 20-2(b) (2019).	Nicotine Delivery Product is defined as: "Any manufactured article or product made wholly or in part of a tobacco substitute or containing nicotine that is expected or intended for human consumption " NEWTON, MASS., ORD. Ch. 20-2(b) (2019).	There is an exception for "retail tobacco stores" and "retail nicotine delivery product stores." These stores are defined as "establishment[s] whose primary purpose is to sell or offer for sale to consumers, but not for resale, tobacco products and tobacco paraphernalia, or nicotine delivery products, in which the entry of persons under the age of twenty-one (21) is prohibited at all times." NEWTON, MASS., ORD. Ch. 20-2(b) & (j) (2019).	



Jurisdiction / Massachusetts / Somerville

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. Yes. Yes. No. No. "No person shall sell or "Flavored Tobacco Product: "Tobacco Product: Any product "No person shall sell or distribute or cause to be sold Any tobacco product or containing, made, or derived distribute or cause to be sold or or distributed any flavored component part thereof from tobacco or nicotine distributed any flavored tobacco tobacco product . . . " that contains a constituent that is intended for human product, except in smoking bars that has or produces a consumption . . . including, and retail tobacco stores." SOMERVILLE, MASS., Health characterizing flavor." but not limited to: electronic SOMERVILLE, MASS., Health Reg. Reg. Part G (2019). cigarettes . . . [and] any "Characterizing Flavor: A Part G (2019). component or part of a distinguishable taste or tobacco product . . . " aroma, other than the taste or aroma of tobacco, SOMERVILLE, MASS., Health Reg. imparted or detectable Part C (2019). either prior to or during consumption of a tobacco product . . . including, but not limited to, tastes or aromas relating to any fruit, chocolate, vanilla, honey, menthol, mint, wintergreen . . . " SOMERVILLE, MASS., Health Reg. Part C (2019).

Case law

No.



Jurisdiction / Massachusetts / Worcester

Flavor prohibited?

Yes.

"No person shall sell or distribute or cause to be sold or distributed any flavored tobacco product, except in smoking bars and adultonly retail tobacco stores."

WORCESTER, MASS., BD. OF HEALTH, REG. Restricting the Sale of Cigars and Flavored Tobacco Products, § (E) (2019).

Menthol prohibited?

No.

A "characterizing flavor" is defined as "a distinguishable taste or aroma, other than the taste or aroma of tobacco, menthol, mint or wintergreen . . . "

WORCESTER, MASS., BD. OF HEALTH, REG. Restricting the Sale of Cigars and Flavored Tobacco Products, § (C) (2019).

All tobacco products?

Yes.

"Tobacco Product: Any product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, chewed, absorbed, dissolved, inhaled, vaped, snorted, sniffed, or ingested by any other means, including, but not limited to: cigarettes, cigars, little cigars, chewing tobacco, pipe tobacco, snuff, or electronic cigarettes, electronic cigars, electronic pipes, electronic hookah, or other similar products, regardless of nicotine content, that rely on vaporization or aerosolization."

CITY OF WORCESTER REGULATION

WORKPLACES AND PUBLIC PLACES

PROHIBITING SMOKING IN

Covers all retailers?

No.

Flavored products are banned "except in smoking bars and adult-only retail tobacco stores."

WORCESTER, MASS., BD. OF
HEALTH, REG. Restricting the Sale
of Cigars and Flavored Tobacco
Products, § (E) (2019).



Jurisdiction / Minnes	Jurisdiction / Minnesota / Bloomington					
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law		
Yes.	Yes.	Yes.	Yes.	No.		
"No person shall sell or offer for sale any flavored product." BMC § 14.439(b) (2021).	"Flavored product. Any tobacco- related product that contains a taste or smell including, but not limited to menthol, mint, wintergreen " BMC § 14.436 (2021).	"Tobacco-related product. Any tobacco, tobacco-related device, electronic delivery device, or nicotine or lobelia delivery product, as those terms are defined in this section."	"No person shall sell or offer for sale any flavored product." BMC § 14.439(b) (2021).			

Case law

No.



Jurisdiction / Minnesota / Duluth

Flavor prohibited?

Yes.

"No person shall sell, offer for sale or otherwise distribute any flavored tobacco products."

DULUTH, MINN., CODE § 11-11(a) (2019).

Menthol prohibited?

Yes.

"Flavored tobacco product means any tobacco or tobacco related device that contains a taste or smell, other than the taste or smell of tobacco . . . including, but not limited to, any taste or smell relating to menthol, mint, wintergreen . . . "

DULUTH, MINN., CODE § 11-11(c) (2019).

All tobacco products?

Yes.

"The terms 'tobacco' and 'tobacco related devices' shall have the meanings given to them in Section 609.685 of the Minnesota Statutes and as the same may from time to time be amended, and shall include electronic cigarettes defined as any electronicsmoking device that can be used to deliver nicotine or any other substances to the person inhaling from the device. The term shall include such devices whether they are manufactured as electronic cigarettes, electronic cigars, electronic pipes or any other product name . . . "

DULUTH, MINN., CODE § 11-1(a)

(2019).

Covers all retailers?

No.

"No person shall sell, offer for sale or otherwise distribute any flavored tobacco products. This restriction does not apply to retail establishments that:

(1) Prohibit persons under the age of 21 from entering at all times; and (2) Derive at least ninety percent of their revenues from the sale of tobacco, tobacco-related devices."

DULUTH, MINN., CODE § 11-11(a) (2019).



Jurisdiction / Minneso	Jurisdiction / Minnesota / Hennepin County						
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law			
Yes.	Yes.	Yes.	No.	No.			
"No person shall sell or offer for Sale any Flavored	"Flavored product: Any Licensed Product that contains	"Licensed Products: The term that collectively refers to any	Certain retailer conditions are grounds for exemption.				

Products." HENNEPIN COUNTY ORD. 21 § 7 (2019).

a taste or smell . . . including, but not limited to, any taste or smell relating to . . . menthol, mint, wintergreen . . . " HENNEPIN COUNTY ORD. 21 § 3 (2019).

Tobacco, Tobacco-Related Device, Electronic Delivery Device, or Nicotine or Lobelia Delivery Product." HENNEPIN COUNTY ORD. 21 § 3

(2019).

HENNEPIN COUNTY ORD. 21 § 7 (2019).



Jurisdiction / Minnesota / Minneapolis

Flavor prohibited?

Yes.

"No person shall sell, offer for sale, give away, barter, exchange, or otherwise deal in flavored tobacco products or samples of such products."

MINNEAPOLIS, MINN., CODE § 281.45(f) (2019).

Menthol prohibited?

Yes.

"Flavored tobacco product means any tobacco product that contains a taste or aroma, other than the taste or aroma of tobacco . . . including, but not limited to, tastes or aromas of menthol, mint, wintergreen . . . "

MINNEAPOLIS, MINN., CODE § 281.15 (2019).

All tobacco products?

Yes.

"Tobacco products means tobacco, tobacco related devices, electronic delivery devices, or nicotine or lobelia delivery products as those terms are defined in this section."

MINNEAPOLIS, MINN., CODE § 281.15 (2019).

"Electronic delivery device includes, but is not limited to ... e-cigarettes ..."

ld.

"Tobacco means cigarettes and any product containing, made, or derived from tobacco that is intended for human consumption . . ."

ld.

Covers all retailers?

No.

Case law

No.

"No person shall sell, offer for sale, give away, barter, exchange, or otherwise deal in flavored tobacco products or samples of such products. This subsection does not apply to tobacco products shops or to a licensed tobacco dealer [under certain conditions]. This subsection does not apply to licensed off sale liquor stores with regard to menthol, mint or wintergreen flavored tobacco products provided that such an establishment does not permit any persons under the age of twenty-one (21) to be present within the establishment unaccompanied by a parent or guardian."

MINNEAPOLIS, MINN., CODE § 281.45(f) (2019).



Jurisdiction / Minnesota / Saint Paul

Flavor prohibited?

Yes.

"No person may sell, offer for sale, or otherwise distribute any flavored products . . . "

St. Paul, Minn., Code § 324.07(j) (2021).

Menthol prohibited?

Yes.

"Flavored product means any tobacco product, tobacco-related device, electronic delivery device, or nicotine or lobelia delivery product that contains a taste or smell, other than the taste or smell of tobacco that is distinguishable by an ordinary consumer either prior to or during [use] . . . including, but not limited to, any taste or smell relating to menthol, mint, wintergreen . . . "

ST. PAUL, MINN., CODE § 324.03(5) (2021).

All tobacco products?

Yes.

"Tobacco or tobacco product means any product containing, made, or derived from tobacco that is intended for human consumption, whether chewed, smoked, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, or any component, part, or accessory of a tobacco product."

ST. PAUL, MINN., CODE § 324.03(14) (2021).

"Electronic delivery device means any product containing or delivering nicotine, lobelia, or any other substance intended for human consumption that can be used by a person to simulate smoking in the delivery of nicotine or any other substance through inhalation of vapor from the product."

ST. PAUL, MINN., CODE § 324.03(4) (2021).

Covers all retailers?

No.

Case law

No.

"Retail stores holding a tobacco products shop license are permitted to sell and offer for sale flavored tobacco products."

St. Paul, Minn., Code § 324.07(I) (3) (2021).



Jurisdiction / Montana / Missoula

avor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
es.	Yes.	No.	Yes.	No.
t is unlawful for any obacco Retailer, licensed nder MCA § 16-11-303, o sell, offer for sale, give, ossess with the intent o sell or offer for sale, r otherwise distribute a avored Tobacco Product r a Tobacco Product Flavor phancer that is or can be sed in or with an Electronic moking Device."	"Flavored Tobacco Product' means a tobacco product that imparts a taste or smell other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer either prior to, or during the consumption of, a tobacco product, including, but is not limited to, the taste or smell of menthol, mint, wintergreen "	Only covers "electronic smoking devices" or products that can be used in electronic smoking devices. MISSOULA MUN. CODE § 8.38.050 (2020).		



Jurisdiction / New Jersey

Flavor prohibited?

Yes.

"No retailer, either directly or indirectly by an agent or employee, or by a vending machine owned by the retailer or located in the retailer's establishment, shall sell, offer for sale, distribute for commercial purpose at no cost or minimal cost or with coupons or rebate offers, give or furnish, to a person any vapor product that has a characterizing flavor."

N.J. REV. STAT. § 2A:170-51.12(1)(a) (2020).

Menthol prohibited?

Yes.

"Characterizing flavor' means a distinguishable flavor, taste, or aroma other than tobacco, including, but not limited to, any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic beverage, herb, mint, menthol, wintergreen, or spice flavoring, that is imparted, prior to or during consumption, by a vapor product, including any smoke or vapor emanating from that product."

N.J. REV. STAT. § 2A:170-51.12(1) (e) (2020).

All tobacco products?

No.

(e) (2020).

Only covers "vapor products," meaning "any device that may be used to deliver any aerosolized or vaporized substance to the person inhaling from the device, including, but not limited to, an e-cigarette, e-cigar, e-pipe, vape pen, or e-hookah."

N.J. REV. STAT. § 2A:170-51.12(1)

* Prior to the passage of the Family Smoking Prevention and Tobacco Control Act, which bans flavored cigarettes other than menthol, New Jersey had taken similar action with an additional exception of clove flavors. See N.J. REV. STAT. §

2A:170-51.6 (2020).

Covers all retailers? Case law

No.

Yes.



Jurisdiction / New Jersey / Jersey City

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	No.
"It shall be unlawful for any person to: sell, offer for sale, or distribute, any Electronic Smoking Device which delivers a Flavored Tobacco Product." JERSEY CITY, N.J., ORD. 19-158 § 316-2(A) (2019).	"Flavored tobacco product" means "any Tobacco Product that contains a taste or smell other than the taste or smell of tobacco including, but not limited to, any taste or smell similar to chocolate, cocoa, fruit, vanilla, honey, or any candy desert, alcoholic beverage, herb, or spice." JERSEY CITY, N.J., ORD. 19-158 § 316-1 (2019).	The law only prohibits flavors delivered via an "Electronic Smoking Device." JERSEY CITY, N.J., ORD. 19-158 § 316-2(A) (2019).		



Jurisdiction / New York

MM1(1) (2020).

lavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
es.	Yes.	No.	Yes.	No.
No vapor products dealer, or any agent or employee of a vapor products dealer, shall sell or offer for sale at retail in the state any flavored vapor product intended or reasonably expected to be used with or for the consumption of nicotine." N.Y. PUB. HEALTH LAW § 1399-MM-1(2) (2020).	"[F]lavored' shall mean any vapor product intended or reasonably expected to be used with or for the consumption of nicotine, with a distinguishable taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of such product or a component part thereof, including but not limited to tastes or aromas relating to mint, wintergreen, menthol "	Only covers "vapor products," which means "any noncombustible liquid or gel, regardless of the presence of nicotine therein, that is manufactured into a finished product for use in an electronic cigarette, including any device that contains such noncombustible liquid or gel." N.Y. PUB. HEALTH LAW § 1399-AA(17) (2020).	"Vapor products dealer' means a person licensed by the commissioner of taxation and finance to sell vapor products in this state." N.Y. PUB. HEALTH LAW § 1399-AA(18) (2020).	



Jurisdiction / New York / Hempstead

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	No.	No.
[F]lavorings for electronic aerosol delivery systems" are considered to be "agerestricted products," which are prohibited to be sold to anyone under 21. HEMPSTEAD, N.Y., CODE § 121-2(B) (2019).	All flavorings for electronic aerosol delivery systems are age-restricted, without regard to the specific flavor. HEMPSTEAD, N.Y., CODE § 121-2(B) (2019).	Prohibition only applies to "electronic aerosol delivery systems," which is defined as "[a]n electronic device that, when activated, produces an aerosol that may be inhaled, whether or not such aerosol contains nicotine. 'Electronic aerosol delivery system' includes any component or part but not accessory, and any liquid or other substance to be aerosolized, whether or not separately sold." HEMPSTEAD, N.Y., CODE § 121-2(B) (2019).	The "restriction shall not apply to tobacco businesses," nor "to places to which admission is restricted to persons 21 years of age or older." HEMPSTEAD, N.Y., CODE § 121-3(D) (2019).	



Jurisdiction / New York / Nassau County				
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	No.	No.	Yes.	No.
"E-cigarette and liquid nicotine products may only	,	Only applies to electronic cigarettes.		
·	•	NCC § 9-25.13 (2019).		
are flavorless or tobacco, mint, or menthol flavored." NCC § 9-25.13 (2019).				



Jurisdiction / New York / New York

Flavor prohibited?

Yes.

"a. 1. It shall be unlawful for any person to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product except in a tobacco bar.... b. 1. It shall be unlawful for any person to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored electronic cigarette or flavored e-liquid."

N.Y.C., N.Y., ADMIN. CODE § 17-715 (2020).

Menthol prohibited?

Yes.

"The term 'characterizing flavor' means a distinguishable taste or aroma, other than the taste or aroma of tobacco, imparted either prior to or during consumption of a tobacco product, electronic cigarette or e-liquid, including . . . menthol, mint, wintergreen . . . "

N.Y.C., N.Y., ADMIN. CODE § 17-713 (2020).

All tobacco products?

No.

"Flavored electronic cigarette. The term 'flavored electronic cigarette' means any electronic cigarette that imparts a characterizing flavor....

"Flavored e-liquid. The term 'flavored e-liquid' means any e-liquid that imparts a characterizing flavor"

... "Flavored Tobacco Product. The term 'tobacco product' means any product which contains tobacco that is intended for human consumption, including any component, part, or accessory of such product. Tobacco product shall include, but not be limited to, any cigar, little cigar, chewing tobacco, pipe tobacco, roll-your-own tobacco, snus, bidi, snuff, tobacco-containing shisha, or dissolvable tobacco product. Tobacco product shall not

Covers all retailers?

No.

"It shall be unlawful for any person to sell or offer for sale, or to possess with intent to sell or offer for sale, any flavored tobacco product except in a tobacco bar."

N.Y.C., N.Y., ADMIN. CODE § 17-715(a) (2020).

"Only the following entities may sell or offer for sale flavored tobacco products:

- (1) Tobacco bars; and
- (2) Tobacco wholesalers, but only where the sale or offer of sale is made to a tobacco bar or to an entity located outside the City of New York."

N.Y.C., N.Y., R. § 28-02(a) (2020).

Case law

Yes.

Manufacturers and distributors preemption challenge failed. U.S. Smokeless Tobacco Mfg. Co. LLC v. City of N.Y., 708 F.3d 428, 430 (2d Cir. 2013).



Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
		include cigarettes, electronic cigarettes or e-liquid " N.Y.C., N.Y., ADMIN. CODE § 17-		
		713 (2020).		
Jurisdiction / New Yor	K / Yonkers			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	Yes.	Yes.
"No person shall sell, offer for sale or distribute in the City any flavored e-liquid or e-cigarette containing flavored e-liquid. No other provision of law authorizing the sale of tobacco products shall authorize the sale of flavored e-liquid."	"Characterizing flavor" is defined as "[a] distinguishable taste or aroma, including but not limited to any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, menthol, alcoholic beverage, herb or spice flavoring, but shall not include tobacco."	Prohibition includes "any flavored e-liquid or e-cigarette containing flavored e-liquid." YONKERS, N.Y. ORD. 8-2019 § 31-157.		In November 20 the County cour appellate division issued a stay of a ordinance after was challenged Vape Cave YO at the New York Stay
YONKERS, N.Y. ORD. 8-2019 § 31-157.	YONKERS, N.Y. ORD. 8-2019 § 31-152.			Inc. The lawsuit was dismissed a the stay was lifte in November 20 after the petition went out of business.



Jurisdiction / Ohio / Columbus

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes. "(A) No person shall give, sell, or otherwise distribute Flavored Tobacco Products in the City of Columbus. (B) Division (A) does not apply to the retail sale of Flavored Shisha Tobacco Products." COLUMBUS, OHIO CODE § 715.05(A) (2022).	Yes. "Flavored Tobacco Product' means any Tobacco Product that imparts a taste or smell, other than the taste or smell of tobacco, that is distinguishable by an ordinary consumer including, but not limited to, any taste or smell relating to any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic beverage, menthol, mint, wintergreen, herb, or spice." COLUMBUS, OHIO CODE § 715.01(C) (2022).	No. The prohibition does not apply to "flavored Shisha Tobacco Products." COLUMBUS, OHIO CODE § 715.05(B) (2022).	Yes.	Retroactive state preemption and pending litigation. The Ohio legislature overrode a Gubernatorial veto to pass a law preempting local regulation of tobacco products, effective April 24, 2024, which would apply retroactively to the Columbus ordinance. The City of Columbus and other Ohio municipalities sued the state, claiming this wide preemption bill is a violation of their constitutional home rule authority. On May 17, 2024, the County Court



Jurisdiction / Ohio	/ Columbus / continued			
Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
				agreed and found the preemption law unconstitutional. The petitioning cities' ordinances will continue to be in effect pending litigation. The state is expected to appeal. City of Columbus v. State of Ohio, No. 24CV002865 (Ohio C.P. 2024)



Jurisdiction / Ohio / Toledo

Flavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law
Yes.	Yes.	No.	No.	No.
"Characterizing Flavor' includes tastes or aromas relating to food or drink of any sort, menthol, mint, wintergreen, fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic beverages, herbs, or spices."	"Characterizing Flavor' includes menthol, mint, wintergreen " TMC § 537.28(a)(1) (2019).	Prohibition only applies to vapor products and electronic smoking devices. TMC § 537.28 (2019).	"Only Retail Vapor Product Specialty Businesses may engage in the sale of Flavored Vapor Products or Flavored Electronic Smoking Devices. Pre- Filled Flavored Vapor Cartridges shall not be sold in the City." TMC § 537.28(b) (2019).	
TMC § 537.28(a)(1) (2019).				



Jurisdiction / **Oregon** / Multnomah County

Flavor prohibited?

Yes.

"It is a violation of this subchapter for a Tobacco Retailer to make available any Flavored Tobacco Product to any person."

MULTNOMAH COUNTY, OR., ORDINANCE 1,311 (Dec. 15, 2022).

Menthol prohibited?

Yes.

A "Flavored Tobacco Product" means a "[t]obacco product with a distinguishable or distinctive natural or artificial taste, flavor, smell or aroma, other than tobacco . . . [including] mint, menthol, wintergreen"

MULTNOMAH COUNTY, OR., ORDINANCE 1,311 (Dec. 15, 2022).

All tobacco products?

Yes.

"Tobacco Products" include
"[a]ny substance containing,
made, or derived from
tobacco or nicotine, natural
or synthetic, that is intended
for human consumption
by any means including . . .
[e]lectronic cigarettes . . . [and]
e-liquid"

MULTNOMAH COUNTY, OR., ORDINANCE 1,311 (Dec. 15, 2022).

Covers all retailers? Case law

Yes.

Yes.

Implementation of the ordinance is currently stayed (as of May 2024). Litigation is pending. In 2023, the Court of Appeals of Oregon temporarily stayed the ordinance which was due to become effective on Jan. 1. 2024. On Feb. 28, that stay was extended while the case is pending. 21+ Tobacco and Vapor Retail Association of Oregon, et al. v. Multnomah County; No. 23CV03801 (Or. App. 2023)



Jurisdiction / Oregon / Washington County

All tobacco products? Covers all retailers? Case law Flavor prohibited? Menthol prohibited? Yes. Yes. Yes. Yes. Yes. "No person shall sell, offer A "flavored product" means A "tobacco product" includes Litigation for sale, or otherwise "[a]ny synthetic nicotine "[a]ny product containing, pending. In 2022, distribute any flavored product or tobacco product made of, or derived from the Washington tobacco product or flavored that contains a taste or tobacco or nicotine that County Circuit synthetic nicotine product." smell, other than the taste is intended for human Court struck or smell of tobacco . . . consumption or is likely to down the WASHINGTON COUNTY, OR., including . . . menthol, mint, be consumed . . . [and a]ny ordinance under ORDINANCE 878, § 2.30(B) wintergreen " inhalant delivery device " state preemption (Nov. 5, 2021). grounds. In May WASHINGTON COUNTY, OR., WASHINGTON COUNTY, OR., 2024, the Court of ORDINANCE 878, § 2.20(B) (Nov. ORDINANCE 878, § 2.20(F) (Nov. Appeals reversed 5, 2021). 5, 2021). concluding the relevant statute was nonpreemptive with only a limited exception that was not related to the ordinance. Jordan Schwartz, et al. v. Washington County; No. 22CV04836 (Or. App. 2024). The industry is likely to appeal.



Jurisdiction / Pennsylvania / Philadelphia

Flavor prohibited?

Yes.

"Except at an adults-only establishment, no person shall sell or offer for sale, or possess with the intent to sell or offer for sale, any Electronic Smoking Device with a Characterizing Flavor, defined as a taste or aroma, other than the taste of tobacco."

PHILADELPHIA, PA. CODE § 9-638(2) (2019).

Made it unlawful for "any person to sell or offer for sale, or to possess with intent to sell or offer for sale, any Flavored Cigar or Flavored Roll-Your-Own Tobacco."

PHILADELPHIA, PA. CODE § 9-639(2) (2019).

Menthol prohibited?

Yes.

Characterizing flavor includes "menthol, mint, wintergreen."

PHILADELPHIA, PA. CODE § 9-638(2) (2019).

Broad "characterizing flavor did not include any menthol exception, though menthol was not explicitly mentioned as an example of prohibited flavors.

PHILADELPHIA, PA. CODE § 9-639(1) (2019).

All tobacco products?

No.

Ordinance 9-638 only covers flavored electronic smoking devices.

PHILADELPHIA, PA. CODE § 9-638(2) (2019).

Ordinance 9-639 only covers flavored cigars, or flavored roll-your-own tobacco.

PHILADELPHIA, PA. CODE § 9-639(2) (2019).

Covers all retailers?

No.

Exception for "Adults-Only Establishments" for electronic smoking devices.

PHILADELPHIA, PA. CODE § 9-638(2) (2019).

For cigars and roll-your-own tobacco, exception for "Tobacco Products Distribution Business." defined as "An establishment that prohibits minors from entering; provides neither food nor beverage to customers; and derives ninety percent (90%) or more of gross sales on an annual basis from Tobacco Products and accessories used in the consumption of Tobacco Products, including from sales via the internet which are delivered only upon verification of identity and age."

PHILADELPHIA, PA. CODE §§ 9-639(1) & (3) (2019).

Case law

Yes.

On March 8, 2022, the district court permanently enjoined ordinance 9-639 after the parties entered into a joint stipulation of settlement agreement that Ordinance "is preempted by the current version of 53 Pa. C.S. § 301." Cigar Assn. of America v. City of Philadelphia, No. 2:20-cv-03220 (E.D. PA, Nov. 13, 2020). The joint stipulation did not affect ordinance 9-638.



Jurisdiction / Rhode Island

Flavor prohibited? Menthol prohibited? All tobacco products? Covers all retailers? Case law Yes. Yes. No. Yes. Yes. "The sale, or offer for sale "Characterizing flavor' means Only "flavored electronic The state nicotine-delivery system[s]." of, or the possession with a distinguishable taste or regulations were intent to sell or to offer for aroma imparted either prior challenged based R.I. CODE OF REGS., LICENSING to, or during, consumption of sale. flavored electronic on separation OF ELECTRONIC NICOTINEnicotine-delivery system an electronic nicotine-delivery of powers, **DELIVERY SYSTEM DISTRIBUTORS** system product or component non-delegation products to consumers AND DEALERS, 216-RICR-50-15part thereof, including, but not within the State of Rhode doctrine, and the 6, 6.10(A). limited to . . . mint, menthol, Administrative Island is hereby prohibited." wintergreen...." Procedure Act. R.I. CODE OF REGS., The Court denied LICENSING OF ELECTRONIC R.I. CODE OF REGS., LICENSING the challenger's OF ELECTRONIC NICOTINE-**NICOTINE-DELIVERY SYSTEM** request for **DELIVERY SYSTEM DISTRIBUTORS** DISTRIBUTORS AND DEALERS, a temporary 216-RICR-50- 15-6, 6.10(A). AND DEALERS, 216-RICR-50-15restraining 6, 6.3(A)(2). order against the regulations, finding the State was likely to succeed on the merits. Vapor

Tech. Ass'n v. Raimondo C.A. No. PC-2019-10370 (R.I. Super. Nov. 5, 2019).



Jurisdiction / Rhode Island / Providence

Flavor prohibited?

Yes.

"It shall be unlawful for any person to sell or offer for sale any flavored tobacco product to a consumer, except in a smoking bar."

PROVIDENCE, R.I., CODE § 14-309 (2019).

Menthol prohibited?

No.

"Characterizing flavor means a distinguishable taste or aroma, other than the taste or aroma of tobacco, menthol, mint or wintergreen, imparted either prior to or during consumption of a tobacco product . . . "

PROVIDENCE, R.I., CODE § 14-308 (2019).

"Flavored tobacco product means any tobacco product or any component part thereof that contains a constituent that imparts a characterizing flavor."

PROVIDENCE, R.I., CODE § 14-308 (2019).

All tobacco products?

No.

(Note that conventional cigarettes are not included.)

"Tobacco product means any product containing tobacco or nicotine, including, but not limited to, cigars, pipe tobacco, snuff, chewing tobacco, dipping tobacco, bidis, snus, dissolvable tobacco products, and electronic cigarette cartridges; provided, however, that such term shall not include: (1) Cigarettes, including those cigarettes subject to the special rule for cigarettes relating to characterizing flavors of the Federal Family Smoking and Tobacco Prevention Act . . . "

PROVIDENCE, R.I., CODE § 14-

308 (2019).

Covers all retailers?

No.

"It shall be unlawful for any person to sell or offer for sale any flavored tobacco product to a consumer, except in a smoking bar."

PROVIDENCE, R.I., CODE § 14-309 (2019).

Case law

Yes.

In regards to flavoring, the ordinance survived First Amendment and preemption challenges.

See Nat'l Ass'n of Tobacco Outlets, Inc. v. City of Providence, No. CA 12-96-ML, 2012 WL 6128707, at *13 (D.R.I. 2012), aff'd. Nat'l Ass'n of Tobacco Outlets, Inc. v. City of Providence, R.I., 731 F.3d 71 (1st Cir. 2013).



Jurisdiction / Utah						
lavor prohibited?	Menthol prohibited?	All tobacco products?	Covers all retailers?	Case law		
es.	No.	No.	Yes.	No.		
beginning on January , 2025, it is unlawful for a person to give, distribute, ell, offer for sale, or urnish to any person a flavored electronic	No. "Flavored electronic cigarette product' does not include an electronic cigarette product that has a taste or smell of only tobacco or menthol."	Only covers "electronic cigarette products" which means "an electronic cigarette, an electronic cigarette substance, or a prefilled electronic cigarette."	As of January 1, 2025, it will be unlawful for "a person to give, distribute, sell, offer for sale, or furnish to any person a flavored electronic cigarette product." There are no exceptions.			
igarette product "	UTAH CODE § 76-10-101(7)(c)	UTAH CODE § 76-10-101(5)				
UTAH CODE § 76-10-113(2) (2024).	(2024).	(2020).				

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Endnotes

1 Note that in California, the county ordinances apply only in the unincorporated parts of the county.